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 - 1/ Pedestrian flows are not all that great, except for Saturdays perhaps during Traders Market hours. Pedestrians can be well catered for by means of strategically placed pedestrian crossings
 - 2/ To restrict traffic flows on this busy street is a folly, as it is an important arterial route through the city.
 - Controlling the speed of the traffic is a better option, something that can be readily achieved by 'legislate speed restrictions', and/or by installing 'effectively sized traffic calmers' at regular intervals. (These could also be incorporated with the pedestrian crossings, as in Victoria Avenue.)
 - The Somme Parade area adjacent to Moutoa Gardens, the proposal to attempt to significantly change traffic flows, and 'coerce' traffic into using a different route, is fraught with creating traffic congestion in other areas, which can only be addressed & solved at significant cost to ratepayers. The necessity to create a 'pedestrian friendly area linking the river with the gardens' is little more than a designers dream, not practical nor necessary.
 - Traffic alternatives moving across the 'Central Zone from North to South;
 - (a) For traffic to be redirected via Bates St/Ridgeway St, Traffic negotiating both a narrow & twisting circuit, and across a busy intersection at Victoria Ave (including a fountain to negotiate) none of it good for larger vehicles.

- **(b)** The alternative via Guyton St, The adverse effects of increased traffic is unacceptable, and would create considerably increased congestion at an already congest intersection, and have a derogatory effect on the heart of our retail zone.
- (c) The alternative of Ingestre St, Results in traffic meeting a potential bottleneck area, facing a railway line & racecourse, in effect, a 'vehicular dead end'
- (d) The alternative via Dublin St, Increased traffic via this potential route, also meets a significant 'bottleneck' with Victoria Ave, requiring 'filtering' via significant traffic dense areas.
- (e) Other 'perceived' re-routing, Results in traffic having to filter via Victoria Ave or St Hill St, into the central commercial/industrial zones.
- (f) The existing Somme Parade/Taupo Quay route, Already provides very adequate traffic flows, safely, into & past the Central Zone, with little interference to existing/future traffic flows in the area.

Please refer to 2/ (above) with reference to 'traffic calmers' as the best solution. Again, may I stress, that pedestrian flows crossing Taupo Quay/Somme Prde will not be great, and can be handled in a better way than by restricting the efficient movement, of a busy and vital transport route.

Establishment costs: The City & District already has a problem in dealing with the significant debt incurred over the past years, and developments like those proposed will only have the effect of adding to that burden. I contend that such changes as are proposed to the Somme Parade/Taupo Quay area, and the ripple effect of related costs in other areas are something this City cannot currently afford.

Summary:

This submission does not challenge the concept of enhancing our riverfront area into a more 'people oriented' area, and supports any 'realistic' efforts to do so, provided at little cost to the ratepayers. It does however challenge those aspects which are fraught with being 'big on theory & dreams, but short on 'practicality', and I have endeavoured to highlight some of those aspects.

Cecil Hiles-Smith

LUCANUS GYNAECOLOGY

Dr Al Donoghue MBChB MBA FRCOG FRANZCOG

Telephone (06) 348 1150

Telefax (06) 348 1151 Tollfree 0800 600 444 Mobile 021 477 724 WICKSTEED SPECIALIST CENTRE
197 Wicksteed Street, Private Box 4215
WANGANUI
NEW ZEALAND

Email 18/2/30 Pvisionini

14 July 2011

The Wanganui District Council
P O Box 637
WANGANI II

Dear Sir/Madam

Submission on Proposed Plan Change No. 21; Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

I, Dr Alan Malcolm Donoghue, 197 Wicksteed Street, Wanganui, hereby submit my objection to the above plan relating to the proposal to change the zone of Wicksteed Street as described below.

- 1. Plan Change 21 proposes that the southwest side of Wicksteed Street between Guyton and Ingestre Streets (except those properties fronting on Guyton Street) be changed from the current Central Commercial Zone to the proposed Central Edge Commercial Zone.
- 2. The whole of this street frontage (except the Methodist Church) has for long been occupied by commercial activity, in buildings on the street boundary frontage. This activity and the buildings are better suited to the Central Commercial Zone, than the proposed Central Edge Commercial Zone. The proposed change including the height recession plane restrictions on redevelopment, and the need to provide off-street car parks (our property does have off-street car parks) is unnecessary, and discriminatory against the long established commercial activity in the area. It would inflict arbitrary restrictions having the effects of changing property owners' rights, including potential redevelopment. The redevelopment limitations would also reduce the market value of the properties to any potential purchaser.
- I seek the following decision; that the properties on the southwest side of Wicksteed Street between Guyton and Ingestre Streets be retained in the current zone of Central Commercial Zone.
- 4. I seek to be heard in support of this submission, and would be prepared to consider presenting a joint case with other property owners at any hearing.
- 5. My address for service is 197 Wicksteed Street, P O Box 4215, WANGANUI.

Dr A M DONOGHUE

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Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

TO: Wanganui District Council P O Box 637 Wanganui

1. The specific provisions of the proposed plan change that my submission relates to: Particly Numiser 102 and a factory of the proposed plan change that my submission relates to: Particly Numiser 102 and a factory of the proposed plan change that my submission relates to: Particle State in summary the nature of your submission. Clearly indicate whether you support or oppose the specific provisions or wish to have amendments made. Please give your reasons.) Use addition pages if more room is required. I we seek the following decision: (Give precise details): Wa such that the particle of the proposed changes have a factory of the provisions of the provisi	N (P A	ame: GUYTON GROUP (C/- SUSAN LYNN COOKE) Please print your full name) ddress: (Full postal address) P. O. BOX 353, WHANGANNI, 4540
(Please state in summary the nature of your submission. Clearly indicate whether you support or oppose the specific provisions or wish to have amendments made. Please give your reasons.) Use additional pages if more room is required. 1. I'we seek the following decision: (Give precise details): War sock to work in particular to have a proposed details. War sock to work in the hard to wish to be heard in support of this submission. We required to consider presenting a joint case with them at any hearing. 6. Address for service of person making submission: As a curtor of the support of the submission: Telephone No: 3 to 150 634 Person making submission or person authorised to sign on behalf of person making submission)	1.	
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Wanganui District Council

District Plan

Submission From The Guyton Group

The Guyton Group is a mix of business owners, building owners, residents and retailers, all of whom either operate businesses, own buildings, or live as residents in Guyton Street. Over the past two years, The Group has become a community in its own right, and have been meeting with the goal of maximising the street's potential, and creating an environment which includes:

- Traffic calming
- A pedestrian-friendly environment, inclusive of pedestrian crossings
- New paving for pedestrians from Wicksteed Street to St Hill Street
- Increased seating for pedestrians
- Increased tree planting, shrubs and flowers for beautification purposes
- A cycle-friendly environment with cycleway
- Roundabouts on three intersections
- Increased parking, inclusive of accessibility parking
- Development of a ring-road (in accordance with Mainstreet's submission) so that heavy traffic and emergency vehicles avoid the CBD
- Creative precinct signs (wayfinding)
- Tram to include Guyton Street as part of a Somme Parade, Guyton Street, St Hill
 Street, Taupo Quay loop
- A Maori kite sculpture on the intersection of Guyton and Wicksteed Streets. The kite to double as a Guyton Street gateway into the CBD from the river end
- Creative lighting incorporating the concept of Puanga, the Maori New Year.
 Beginning at the intersection of Guyton and Wicksteed Streets, and ending at the intersection of Guyton and St Hill Streets, the lighting will criss-cross the street
- James K Baxter bronze sculpture and James K Baxter street poetry
- The possibility of a James K Baxter poetry trail beginning in Guyton Street and making its way up to Hiruhama/Jerusalem on the Whanganui River

Accompanying this submission is a DVD which offers a visual depiction of the points noted above.

The Guyton Group wish to make a submission in agreement with the Proposed Plan Change for the Central City particularly in regards to a Central Street Overlay and the Proposed Plan Change Policy P102 which states

- a. the primary use of the roading corridor is for access to central city activities
- b.pedestrians are prioritised
- c. the road reserve is utilised as a high amenity public space
- d. good urban design
- e. vehicles maintain low speeds

All of the following, 8 points, highlight the common goals, a to e above, of the Wanganui District Council and the Guyton Group. The Guyton Group would like to work in partnership with the Wanganui District Council, lwi and Mainstreet to develop our plan as an asset for the city and people of Whanganui.

1. Traffic Calming and Pedestrian Crossings

The Guyton Group would like to see raised pedestrian crossings to ensure the safe crossing of Guyton Street. We propose that the crossings be installed in the CBD area between Wicksteed Street and St Hill Street. The crossings are already partially in place in Guyton Street. The crossings would double as traffic calming measures, as is done in Victoria Avenue.

2. Cycle-friendly environment

The Group would like to see safe cycling for cyclists in the form of a cycleway.

3. Roundabouts

As part of the traffic calming philosophy, The Group would like to see roundabouts on the corner of: Wicksteed and Guyton Streets, Victoria Avenue and Guyton Street, St Hill and Guyton Streets. The Wicksteed and Guyton Street intersection in particular, is hazardous with many a near mlss, many small collisions, and a few larger ones. Some of the larger collisions have been potentially life threatening. As per the visuals on the accompanying DVD, this is the corner where we propose the Maori kite sculpture.

4. Ring Road surrounding the CBD

We concur with Mainstreet on the suggestion of a ring road surrounding the CBD. We want neither heavy traffic nor emergency vehicles transversing the CBD, unless an emergency should occur within the CBD precinct.

5. Wayfinding

We would like to propose signage at both entrances to the Guyton Street area of the CBD, and request that we be included in the design process.

6. Tram

As our aim is to have Guyton Street as one of the most interesting and creative streets in Whanganui, we would like to make a request to have the tram travel along Somme Parade, turn into Guyton Street, then into St Hill Street, and then onto Taupo Quay.

7. Maori Kite Sculpture

As per the visuals on the DVD, we propose a Maori kite for the intersection/roundabout on the corner of Wicksteed and Guyton Streets. We have consulted with local elder, John Maihi, over the sculpture, who has taken the idea back to his people. The elder's initial reaction to the sculpture has been positive, his main request being that any Maori designs incorporated into the street's creativity, be of a contemporary nature. In proposing the sculpture, The Group has taken into account height, so that large vehicles and emergency vehicles would be able to travel beneath it. It is possible the kite may need to be suspended as opposed to mounted on a central pole if the roundabout has to be mountable, in order to accommodate the tram and emergency vehicles.

8. Lighting

The Group's ideas on lighting are to use some of the existing hooks on Guyton Street buildings, and criss cross lighting from the Maori kite to an anchor statue of a feather on the corner where the Council buildings are sited. The lighting would symbolise the tail of the kite. The concept behind this idea is Puanga, the Maori New Year, which is celebrated in June of each year. In consultation with local iwi, it is possible that Guyton Street could be used as a base to celebrate Puanga each year.

The following 4 points do not dovetail with all of the district plan objectives but do have in common at least two changes to the Wanganui District Plan.

9. Increased parking

As lack of parking is an issue, in Guyton St, we would welcome working in partnership with the Wanganui District Council to find solutions to this problem. As the Guyton Group has an inclusive philosophy we would like to see disability/accessibility parking included.

10. James K Baxter

Due to increased international interest in James K Baxter, and due to his links with Whanganui and the Whanganui River, The Group proposes a bronze statue of James K Baxter, in walking pose, sited on the pavement in Guyton Street, outside Paige's Book Gallery. This was the route James K Baxter took when walking into town. He was a member of the Catholic Church, also sited in Guyton Street, so his links with the street are strong. We are currently working with local sculptor Joan Morrell on the initial concepts. We envisage that the sculpture would be a celebration of both the poet and the sculptors life work. We also propose to have James K Baxter poetry incorporated into Guyton Street, and in consultation with Maori are considering the possibility of a trall of poetry to Hiruharama/Jerusalem on the river.

11. New paving for pedestrians from Wicksteed Street through to St Hill Street

The Group understands there is money already put aside for new paving in Guyton Street (within the CBD preclnct). We would like to be included in the designing process. Increased seating in Guyton Street would benefit the ambience of the street.

12. Trees, shrubs and flower beds

As beautification and carbon footprints are a significant aspect of The Group's philosophy, an increased number of trees, flower beds and shrubs would be appreciated.

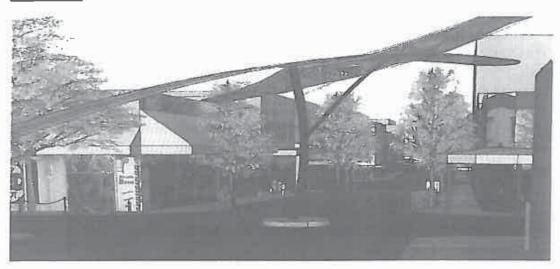
In conclusion, The Group would like the Council to know we have already submitted our ideas to the Wanganui District Council Public Art Strategy Committee, we have met with John Maihi, and met with the Mayor and a small group of Council employees. We have also placed a submission to the Urban Transportation Strategy. We seek to work in conjunction with the Wanganui District Council on the proposed changes and to have our proposed, Guyton St development, incorporated into the District Plan. Amidst The Group are both professional and creative people, all with the desire to see their street improved to the point whereby both locals and visitors alike, are attracted to the environment.

Proposal Guyton Street Upgrade DRAFT

Background

Two years ago a group of Guyton Street retailers, building owners and residents (now known as The Guyton Group) began meeting to discuss strategies for enhancing their street. All those present recognised the potential for a street of creativity and visual celebration, whereas currently the street endures fast noisy traffic, is difficult for pedestrians to cross and has a dangerous intersection. From these meetings, The Guyton Group have been going through a process guided by Craig Dalgleish of Dalgleish Architects – in consultation with Ritchie Minnell of Mainstreet – to find solutions.

Our proposal



View of the proposed gateway sculpture

Our power point presentation considers Guyton Street from both a pedestrian and traffic overview and includes:

- 3 roundabouts at the intersections of: Guyton and Wicksteed, Guyton and Victoria, and Guyton and St Hill
 Streets
- Traffic calming humps doubling as pedestrian crossings
- Angle parking on one side of the street if possible
- In consultation with iwi, a gateway sculpture at the corner of Wicksteed and Guyton Streets
- Chain of lights linking the gateway sculpture to a sculptural tether on the corner of St Hill Street and Guyton Streets outside the Wanganui District Council. The chain of lights was once an historical feature of Guyton Street and will recreate a canopy, visually uniting both sides of the street. In consultation with iwi, we envisage incorporating the concept of Puanga the Maori New Year in with the lights. The lights will highlight Guyton Street as having a distinct point of difference to Victoria Avenue
- Life-size James K Baxter bronze sculpture by local artist Joan Morrell (recognised as New Zealand's earliest
 female bronze sculptor) outside Paige's Book Gallery. The artist, who was a personal friend of Baxter's, said
 that James K Baxter always took the Guyton Street route when walking into town. Her last conversation with
 him was under the verandah of this corner shop.
- A river of poetry beginning at the sculpture, and winding its way down the pavement, towards Victoria
 Avenue. The Group has researched methods by which the river of poetry could be applied to the pavement,
 and which would also be hardy enough to sustain foot traffic
- Upright poetry plaque near St Hill Street



Baxter Sculpture outside Paige's Book Gallery

Possible Additions

The concepts contained in the power point presentation are a workable start to a beautifying strategy. The concept can be added to, with some of the ideas being:

- A solar-powered seat (possibly on the riverbank) at the end of Guyton Street, which would have the
 technology to speak James K Baxter's poetry. We see the riverbank as lending itself as a quiet and restful
 space where those using the riverbank walkway could stop, rest and listen. The situation would fit with
 James K Baxter's love of the river, and would unobtrusively add to the culture of the riverbank sculptures?
- In consultation with iwi and those who live at Jerusalem, a trail of poetry continuing all the way up to Jerusalem, where James K Baxter rests
- An annual Guyton Street Festival
- An artist's/sculptor's installation space in the privately owned walkway next to Spirit'd in Guyton Street. The Group have ideas on how this could be gated at night for security purposes
- Additional street art either sculptures, murals, or poetry, all of which would be curated
- Temporary exhibitions in shop windows
- The Whanganui tram travelling along Guyton Street, as part of a circuit which would include Somme Parade,
 Guyton Street, St Hill Street and Taupo Quay

Funding and Implementation

The Guyton Group recognises there will be costs involved, and therefore proposes that improvements are implemented one at a time as funds come to hand, and construction/repair work needs to be done. We are aware that Guyton Street did not receive full attention in the 90s, when the Mainstreet concept was implemented, and therefore would like to at least make a start towards our greater goals.

- The Group primarily seeks approval for this plan and would like to work in partnership with the Wanganui District council and Transit New Zealand
- The Group accepts responsibility to co-ordinate fundraising for all artworks
- Our three priorities are the dangerous intersection at Wicksteed and Guyton Streets, the James K Baxter sculpture, and the footpath paving. Mainstreet have advised there is money already put aside for the paving of Guyton Street

Traffic slowing humps that double as pedestrian crossings can be installed one by one. We are happy with
the design already used by Mainstreet whereby seating and garden beds are included, but would like to
assist with the design of the seating and choice of plants.

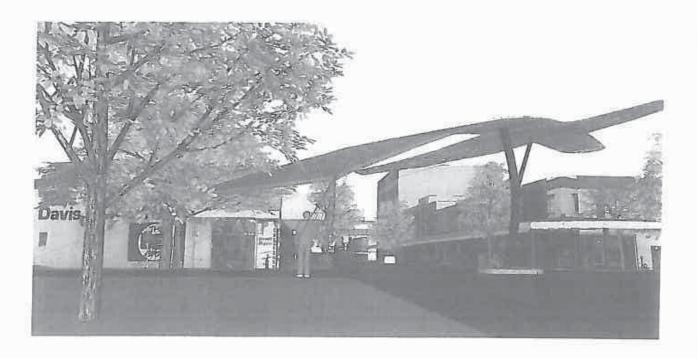
Conclusion

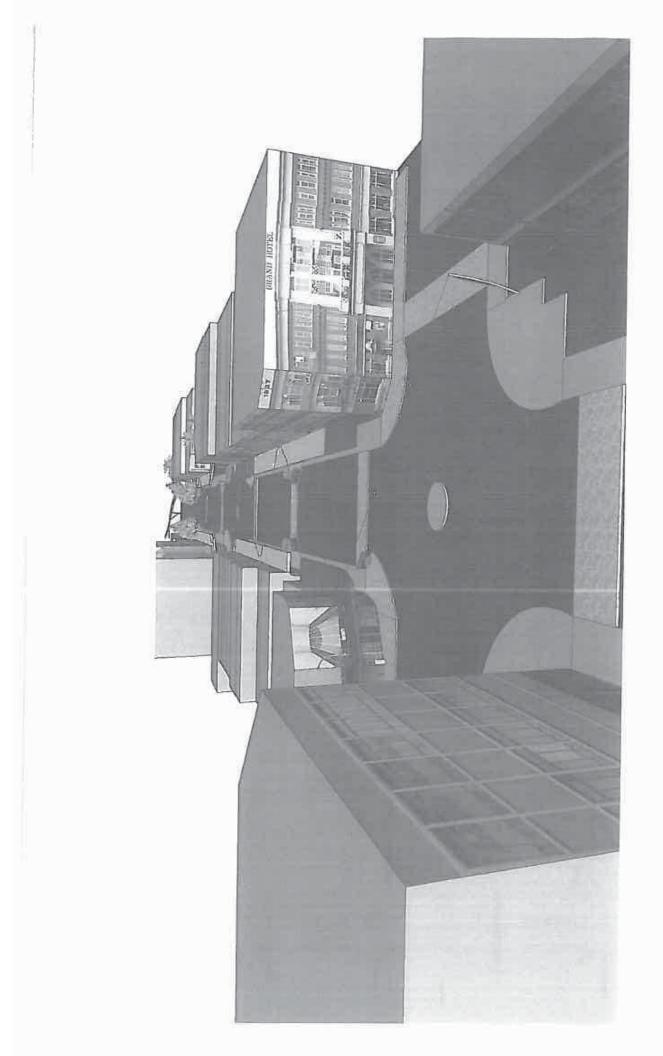
In conclusion, we wish to say that our ideas are for the greater good of Whanganui. We see benefits in Guyton Street becoming known as a street of interest, creativity and culture - just as Cuba Mall in Wellington, and George Street in Palmerston North have become. We believe we can do even better.

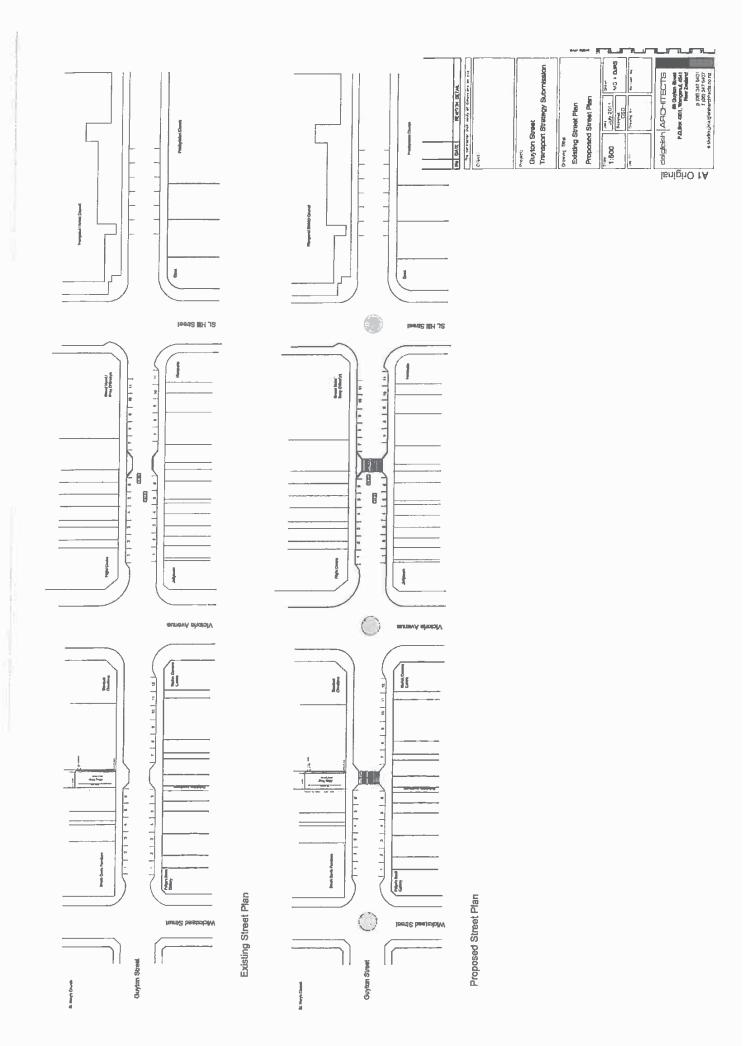
The Maori concepts we have included are in recognition of Whanganui's rich Maori history, and the lack of Maori art work in the Mainstreet precinct. A member of Manawa Ora belongs to The Guyton Group, but as stated previously we wish to consult on a wider basis with Maori.

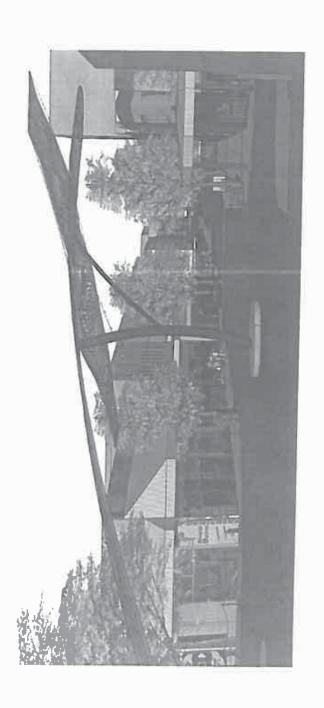
Our proposal for the James K Baxter sculpture, river of poetry, solar-powered poetry readings, and poetry trail to Jerusalem are sparked by the increasing international literary recognition James K Baxter has. We believe it's time our district accorded him due recognition. We are in communication with the James K Baxter Trust, and are planning to have biennial James K Baxter seminars - in the intervening years between the Whanganui Literary Festivals. We also feel that this is an excellent opportunity to acknowledge Joan Morrell's talent and contributions to the artistic community of Whanganui.

We wish to consult and include both iwi, Mainstreet and the Design and Hertiage committee, in achieving our goals. The Guyton Group is a creative mix of forward-thinking people, who have thus far put in many voluntary hours to explore possibilities for their street. Due to the strength of the group, and the strengths within the group, we envisage a long-term commitment to the betterment of our environment.









Guyton Street Redevelopment

A city as a house. A house as a city.

City as macro-scaled house (public, semi-private) compared to micro-scaled house (private)

We shape the cities. The Cities shape us.

Urban Design Methodology can enhance the communities engagement with community, art and commerce.

Life between buildings – a need to pause.

In lively, safe, sustainable and healthy cities, the prerequisite for city life is good walking opportunities." - Jan Gehl.

Position Statement



"Ensure reasonable protection against risk, physical injury, insecurity and unpleasant sensory influences, the negative aspects of climate in particular.

Ensure that the spaces offer good comfort and invite people to the most important activities underlying their use of public space – walking, standing, sitting, seeing, talking, hearing and self-expression.

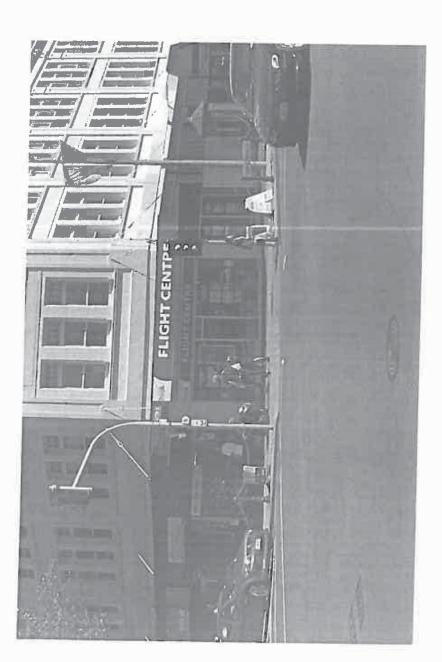
Ensuring a good human scale, opportunities to enjoy the positive aspects of the climate in the region, as well as providing aesthetic experiences and pleasant sensory impressions".

Source: Gehl, Jan. "Cities for People". Island Press, 2009

Quality Pedestrian Landscape

public, semi-public/private and private seeing and hearing contact creating Urban Planning can invite or repel spaces.

Quality Pedestrian Landscape

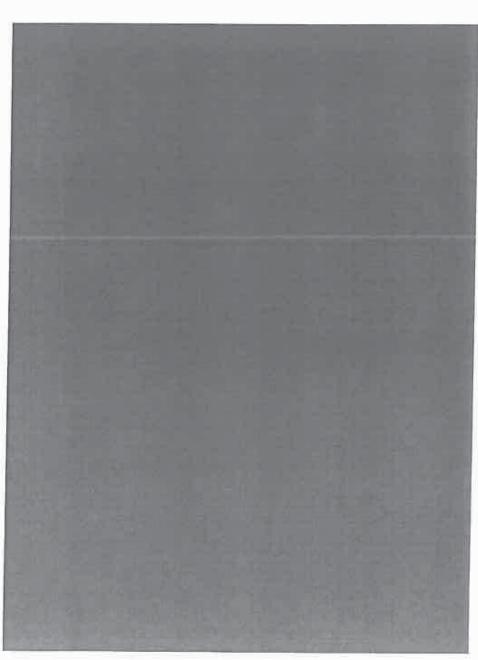


"When we walk at our usual speed of four to five km/h, we have the time to see what is happening in front of us and where to place our feet on the path ahead."

"Have the time and leisure to study the details of buildings up close as well as survey mountains in the distance."

- Jan Gehl

5km/h zone: Pedestrian's Perception of Space



"At speeds greater than walking or running, our chances of seeing and understanding is greatly diminished".

"We miss out on the opportunity to grasp detail and people".

"The generalities are perceived". -Jan Gehl.

50km/h zone: Vehicle's Perception of Space



Arhus River, Denmark



Federation Park, Melbourne, Australia



Cuba Street, Wellington



Whanganui Waterfront



relax and enjoy themselves. A place which

where people meet to trade, exchange ideas,

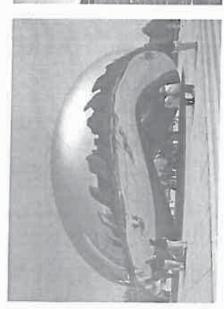
The public domain is

is human in scale, sustainable, healthy, safe

and lively.

Majestic Square, Whanganui

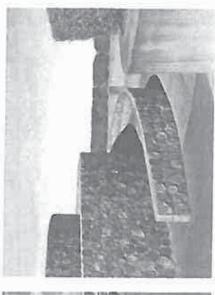
Public Spaces



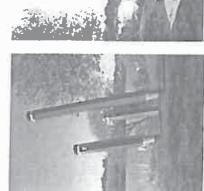
Cloud Gate, designer: Anish Kapoor. Chicago



Solace in the Wind, designer: Max Patte, Wellington Waterfront

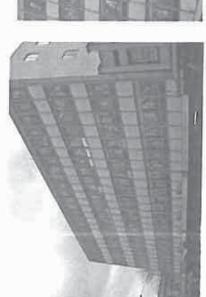


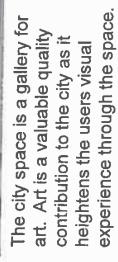
Handspan, designer: Ross Mitchell-Anyon, Whanganui







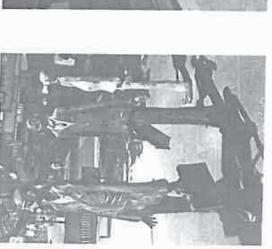




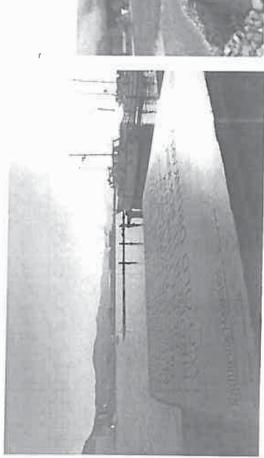
Art + Design - Public Art



bronze people to sit on seats or users, gives the feeling the space is always occupied. A Space to Pause The addition of stand amongst









Literature is art.

Reading is a moment to pause and understand.
Literature can enhance the meaning of the space and create movement through space as one follows the trail of verses.



Poetry Trails



Office, Student thoroughfare space Courtenay Place, Wellington (Day)



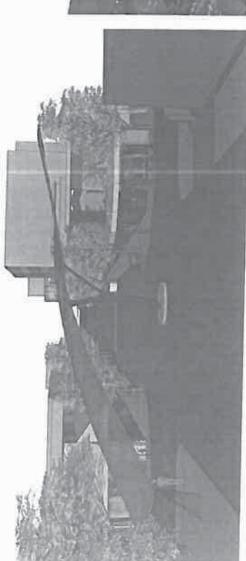
Night- club Party Scene Courtenay Place, Wellington (Night)



Differing use of space create unique and dynamic spaces and enhance the character of the place.

We have to respect that space can function for other uses than it is intended for.

Multi-Role Spaces





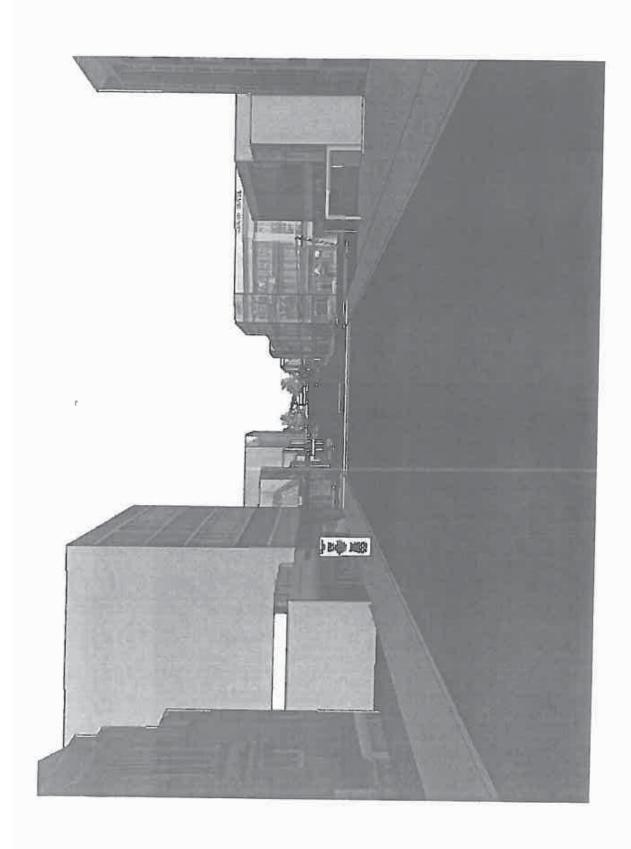
Guyton Street - Creative Precinct

We propose a rejuvenation of Guyton Street.

The proposal provides aesthetic experiences and pleasant sensory impressions through an enrichment of culture, art, trade and people.

It is a place which celebrates the life and work of poet – James K Baxter, connecting the space with Jerusealm.





Movie Clip - Fly Through of Guyton Street

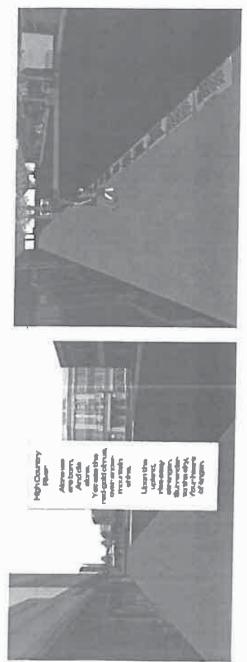


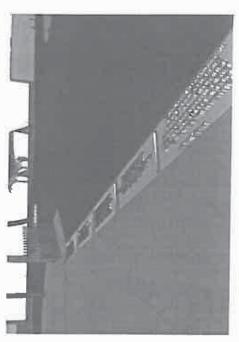
Movie Clip - Sculpture Tour

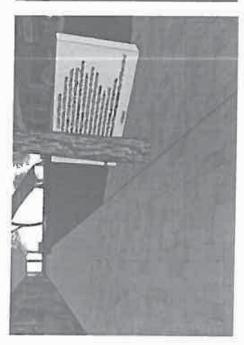




James K Baxter Sculpture

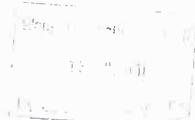












Proposed Wanganul Urban Transportation Strategy (WUTS)

Submission Form

We welcome your comments on the proposed Wanganul Urban Transportation Strategy You can make a submission by completing this submission form; completing the submission form on the Council's website www.wanganui.govt.nz; or writing us a letter, to the address below. If you have any queries, please phone us on (08) 349 0001 (8.00am - 5.00pm, Monday - Friday). Your submission can be as formal or informal as you like. Please complete this form and post to: Or deliver to: WUTS Submissions Customer Se Or fax to: Customer Service Desk (06) 349 0000 Wanganui District Council Wanganui Dietrict Council P O Box 637 101 Guytor Street Or e-mail to: Warganul 4540 Wanganul wdc@wanganul.govt.nz Space is available on the back of this form for you to write your submission or you may prefer to send it to us in another format with this form attached. Please note that copies of submissions will be made publicly available when the Council considers submissions. All submissions will be considered. Do you wish to speak to the Council about your submission at the submissions meeting? (Please tick) The consultation period is 13 June 2011 - 15 July 2011 Submissions will be heard in either late July or August. if you make a cubmission you will be advised of the hearing dute and time.

D-194927

1

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Change 21-Liverbrank
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Please note: Submissions will not be returned, so please keep a copy. Submissions
must reach us no later than 5pm on Friday, 15th July 2011. Privacy Act: Please be aware when providing personal information that this submission form is part of the
public consultation process. As such, this document will be copied and made publicly available.

D-194927

Barbara Len



To: Wanganui District Council P O Box 637 Wanganui

Submission on Proposed Plan Change No. 21 Wanganui District Plan - Central City

Name:

Stephen Paul Lace

Trustee:

Ferndown Trust

Address:

199 Wicksteed Street Wanganui

P O Box 880 Wanganui

Specific Provisions of the proposed plan that my submission relates to:

I object to the apparent change in classification of a significant portion of the 8 block old CBD area to the proposed Central Edge Commercial Zone.

My submission is that:

Proposed characteristics of the Central Edge Commercial Zone would remove what in my view are property rights that property owners believed they were acquiring when they purchased those properties likely to be affected.

Those property rights include the current ability to build extensively on any site unaffected by height recession planes as now proposed.

Also indicated is a requirement to provide car parking, not historically required of these properties. It is my view that the Wanganui District Council is far better equipped and experienced in the field of provision of carparks and that it should continue to make adequate provision on a user pays basis for parking in the central city area.

Car parking in my opinion is best provided in larger, well lit, camera monitored carparks. To require property owners to provide carparks on an individual ad hoc basis will inevitably result in multiple disruptions to what might previously been a tidy and continuous street frontage. Such interruptions to street frontage then provide

at risk spaces in and from which personal and property crimes and vandalism are more easily perpetrated.

Individual property owners embarking on their own projects are unlikely to be able to efficiently co-ordinate provision for parking, access etc with their neighbours compared with what the WDC can achieve taking a broader view.

There is often a gestation period for owners who await the appropriate time to embark on a project. Most owners will want to produce an attractive end result that meets their business needs. Where such owners can, or wish, to provide parking they will.

The Christchurch Earthquake also raises many question marks as to what development or re-development may be required in central Wanganui. Some parts of the CBD will for example be more prone to liquefaction that others. It seems unlikely to me that the changes proposed in plan change # 21 can have taken such implications into account as the proposals were drafted well before February 2011.

I therefore think that before Plan Change #21 is seriously considered the implications of the Christchurch Earthquake should be taken into account.

Any proposal to limit the existing effective size of the existing CBD as this proposal in my view does, also seems to me to take a less than optimistic view of Wanganui's potential for growth. Wanganui continues to be a very well kept secret but with the ever improving transport infrastructure, especially roading to the North and the proposed extensions to Wellington Airport, our prospects improve steadily.

Most of the properties on the Southern side of Wicksteed Street provide an excellent opportunity for example to provide North facing upstairs apartments as per the building built by John Nolan.

I seek the following decision:

I therefore oppose any change in designation that would impose height recession planes as indicated in the consultation material to my and all affected properties and also oppose the implied obligation to provide parking at 199 Wicksteed Street and also for other affected owners.

Further Comment:

It is not made clear why it is considered desirable that height recession planes be imposed. If for example there is a preference to avoid the construction of windowless facades such as that in the Briscoes building on St Hill Street or the recent Age Concern addition on the same street there may perhaps be an alternative way of achieving that outcome.

A very clear personal invitation to discuss certain specific items sent to affected property owners would be appreciated.

I do wish to be heard in support of this submission.

If others make a similar submission I would be prepared to consider presenting a joint case with them at any hearing.

Address for service: 199 Wicksteed Street, Wanganui.

Signature:

Tel: 348 7444

Date: 19/7/11-

Fax: 348 7048

D-200751

Submission on Proposed Plan Change No 21: Wanganui District Plan CL Central City and Riverfront - Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

> TO: Wanganui District Council P O Box 637 Wanganui

Name: GEORGE WILLIAM POWELL
(Please print your full name) Address: (Full postal address). S DOWNES AVENUE
SPRINGUALE
WANGAWU1
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3. I/we seek the following decision: (Give precise details):
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AND COMMERCIAL DONG. (LATGE COMMERCIAL VEHICLES HOUSE
OTHER OFTIGOUS)
 4. I/we do/do not wish to be heard in support of this submission? (2) 2011 0; 5. If others make a similar submission I would/would not be prepared to consider presenting a joint case
5. If others make a similar submission I would/would not be prepared to consider presenting a joint case
with them at any hearing.
6. Address for service of person making submission:
50/
f C
Signature: Telephone No: 027 272 0836
(Person making submission or person authorised to sign on behalf of person making submission)
Date: 18/7/2011: Facsimile No:

P. O. Day 969 manganui 11/7/2011 Detrict Council wanganu, I Gordon LAMBERT Owner 190 St Hill Street Object To any changes Proposed plan change 21 I Should have been contacted about an charge Please contact Me 39 G. J LAMBERT

D-199824

D-200810

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

> TO: Wanganui District Council P O Box 637 Wanganui

Name: BRUCE HEHRY DICKOON on behalf of MAINSTICKET WAYGAND
Address: (Full postal address) 10 P.O. BOX A078
XX ATMOLAMON
1. The specific provisions of the proposed plan change that my submission relates to: The creation of a Central Edge Commercial Zone
2. My/our submission is that: All do not believe that the Creation of the Zone is necessary as The believe that the Creation of the Zone is necessary as The believe that the creation of the Zone is necessary as The believe that the purple and the purple and in the requirement to purple compared to believe that Commercial Please state in summary the nature of your submission. Clearly indicate whether you support or oppose the specific provisions or wish to have amendments made. Please give your reasons.) Use additional pages if more room is required.
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4. I/we do/dd/ffor wish to be heard in support of this submission.
5. If others make a similar submission I would be prepared to consider presenting a joint case
with them at any hearing.
6. Address for service of person making submission: Minstreet Wanganul & Swee Dicken DLA Architecte
Signature: Telephone No: 06 348018M
Signature: Telephone No: 06 2480187
(Person making submission or person authorised to sign on behalf of person making submission)
Date: 40-4-11 Facsimile No: 06 3454743

21 July 2011

District Plan Review
Wanganui District Council
P O Box 637
101 Guyton Street
WANGANUI

Re - Proposed Plan Change 21: Central City and Riverfront

My submission is that Wangamii cannot afford to remove Somme Parade from being a main arterial route.

If Somme Parade and Taupo Quay are closed to through traffic the congestion on alternative routes will result in increased travelling time. The economicand social disruption of increased vehicle movements along urban streets cannot be justified. The advantage of the river side arterial route is the ease of access to the City Bridge. For visitors to the City it enables them to find their way around by following the River. Another advantage is the fact there are no crossroads to impede traffic flow as there are on the other routes.

Taupo Quay as a pedestrian precent is not justified as the greatest volume of traffic occurs during the weekdays. During the weekend when the River market occurs traffic volumes are less. To close vehicle traffic to enable market attendees easier access on one day of the week is not acceptable.

In conclusion I submit the fuel being wasted by idling vehicles caught in traffic congestion will increase pollution. The result is a poorer city both economically and socially if the proposed plan to impede traffic flow along Taupo Quay and Somme Parade is proceeded with.

I do not wish to speak on this submission.

LA Jamy

L M Terry Warrengate Road RD2

Wanganui

14th July 2011

Submission

The Town Planner, Shane McGhie P O Box 637 Wanganui District Council WANGANUI

Dear Shane,

Ref Town Plan review OLD TOWN HERITAGE OVERLAY ZONE and Earthquake Proofing.

Dear Shane,

In light of the Christchurch Earth Quakes.. Insurance rates for Pre 1936 Building have gone up 2.7 times and this is if the owners can even get insurance. Also excess's have doubled.

Most building in the above zone/s are 2 storied yet it has now become clear that very little demand for upstairs accommodation is required both in these Zones and outside of same, due to slow economic growth of Wanganui.

The point being that:

- 1 Up grading old buildings to new standards may not be the best option for Wanganui.
- 2 2 storied building no longer required.
- More economic to build new buildings and not to earthquake proof existing buildings.
- The flexibility of the Town Plan is to rigid and needs relaxing to accommodate the owners of these.
- The future wellbeing of Wanganui cannot be based on the Public Wish List but must take into account property owners and tenants economic needs.
- If buildings must be retained and Earthquake proofed, true and genuine features should be all that is taken into consideration.

As an example or suggestion, perhaps old buildings and the features should be worked out on same kind of score sheet e.g. 1-100 points.

1 = minimum features

100 = maximum features.

This could help Council staff to decide which buildings are to be retained.

The writer is sensitive to old buildings through ownership.

32 Ridgway St

42 Ridgway St

13 Toi St residential, where I live 1912.

During the Open day at the proposed DOC offices, Taupo Quay, I could see next to no features that required saving, however, the Owners Rep, stated that it would have been near impossible to get a demolition permit for these buildings.

Yours faithfully

G Rulland

G E Bullock 13 Toi ST Wanganui

06 34 45486

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront - Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

> TO: Wanganui District Council P O Box 637 Wanganui

	Wanganui D-2010	26
	Name: Collective of Taybo Quay Building owners (Please print your full name) Address: (Full postal address) Clo 35 Moutoa Quay Whatfahul	
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2	2. My/our submission is that:	
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Submission to Wanganui District Council

From: Collective of Taupo Quay Building Owners (#35 to 49)

Re: Changes to District Plan/ Riverfront Zone

Thank you for the opportunity to make a submission on the proposed changes to the District Plan. As a group of owners affected by the proposed changes, we have met and agreed to put forward our submission as a collective.

We understand that the proposed changes are in line with the Council's vision for this area and that there has been extensive consultation within the public arena. In principle the collective of building owners, as a group that have committed significant personal resources in to development in the proposed Riverfront Zone, agree with this vision.

However, the proposed new zoning does impose restrictions that we believe impinge on our existing rights as property owners and will affect our ability to generate revenue that can be used to support further development and will decrease the commercial value of our properties. In addition, some aspects of the proposed zone, we believe, are inconsistent with the overall vision for it.

We are of the view that the list of permitted activities will restrict the revenue generating capacity of our properties. It needs to be emphasised that the buildings in this proposed zone are generally of a reasonably high commercial value and have high overheads such as harbour board leases. Most are also currently being faced with an exponential increase in earthquake insurance premiums as well as requirements for earthquake strengthening in the future. Although the Council has a vision for the development of the area and foot traffic is increasing, the latter has not developed to a level that can support retail activity — and this is exacerbated by the lack of parking in the area. There is an emphasis on arts, tourism and recreational activities in the Riverfront zone, none of which are high revenue generators in Whanganui, and able to support payment of a market rental in the proposed Riverfront Zone. As rental income is a key consideration in valuation, it seems likely that being restricted to a range of low income generating activities will decrease the value of our properties.

There are some aspects of proposed Riverfront Zone that seem to be inconsistent with the vision for the area. An example of this is the restriction on visitor accommodation, which is potentially a good revenue generator. It is hard to understand how visitor accommodation can have a negative impact on this area. In fact, surely it can enhance it. Although there could be some perceived issues with impacts of noise, the requirements for mitigating this impact are adequate. It is logical that there is a restriction on residential accommodation at ground level facing the street but there are two buildings on our block that have private yards and

ground floor residential accommodation would be perfectly feasible. In addition, the restriction on height for new buildings also seems incongruous with the vision for the zone and is unnecessarily restrictive. It could be suggested that a height of 7.5metres is somewhat short for a two story building in a heritage zone. Most of the buildings in our block are two storeys and 10 metres high or more.

We wish to make it clear that we do not agree with the restrictions on parking/ housing vehicles on our properties that are being put forward. This is a clear breach of existing rights as there is no such restriction in the current zoning or in the ground lease arrangements. This is particularly restrictive given that parking is at a premium in the area and is likely to become more so with further development. Some building owners have backyards and others have storage areas that are suitable for and occasionally used for parking and would like to be able to continue to do this.

The owners also have access to parking at the river / Moutoa Quay end of their buildings and want to make it known to Council that this needs to be retained as does their access in to this area and into their properties. The collective of owners is, however, supportive of the Council working to make more parking available and suggests developing angle parking on Taupo Quay as part of the solution.

As owners and investors in the proposed Riverfront Zone, we wish to support the Council to value and develop the riverfront as a natural focus for our community, but want to make the point that we do not wish this to be at our expense.

Signed

Natasha May	49 Taupo Quay
Alec Garrett	47 Taupo Quay
Brenda Grundy	45 Taupo Quay
KJ Allen	43 Taupo Quay
Ross Mitchell-Anyon	39 Taupo Quay
Bobbi Magdalinos Mitchell-Anyon	39 Taupo Quay
Marie McKay	35 & 37 Taupo Quay
Charlie McKay	37 Taupo Quay
Leigh Mitchell-Anyon	35 Taupo Quay

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

TO: Wanganui District Council P O Box 637 Wanganui

N	me: BRUCE HEURY DICKSON
	lease print your full name) Idress: (Full postal address), P.O. (SX 4074)
A	Idress: (Full postal address) P.O. SOX 40790

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1.	The specific provisions of the proposed plan change that my submission relates to: The creation of a Central Edge Commercial Zone

2.	My/Mar submission is that: I do not believe that the creation of this zone is necessary as I've previous zones were sufficient to manage development
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	Street landaries established for 2 note height 45° ande
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3.	provisions or wish to have amendments made. Please give your reasons.) Use additional pages if more room is required. 1/we seek the following decision: (Give precise details):
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	If others make a similar submission I would would to prepared to consider presenting a joint case
	with them at any hearing.
6.	Address for service of person making submission: DIA Achiteas
Signa	P.O. Box 4076, Wanganii Telephone No: 06 3480187
(Perso	n making submission or person authorised to sign on behalf of person making submission)
Date:	20-M-11 Facsimile No: 06 3454743

D-200807

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

TO: Wanganui District Council

	P O Box 637 Wanganui							
	Wanganui							
N	ame: BADDEZEY LANGT GOTON							
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. V.	trooms the noise level should stay as is, Who over							
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5.	If others make a similar submission I would/wanted not be prepared to consider presenting a joint case							
6.	with them at any hearing.							
0.	Address for service of person making submission: Address for service of person making submission: Address for service of person making submission: Victoria Hve							
	Wanganui							
	\sim							
Sign	ature: Telephone No: 3459266							
(Person making submission or person authorised to sign on behalf of person making submission)								
Date	Date: Facsimile No:							

BuchananGray

-Lawyers-

Partners: Annette Gray, Russell Buchanan

Facsimile Cover Sheet

Date:

21 July 2011

To:

Wanganui District Council

Fax No:

06 349 0000

From:

Russell Buchanan

No. of Pages (including cover sheet):

PROPOSED DISTRICT PLAN CHANGE 21: THE CENTRAL CITY AND RIVER FRONT

The legal information contained in this facsimile is CONFIDENTIAL INFORMATION, and may also be LEGALLY PRIVILEGED, intended only for the individual or entity named above. If you are not the intended recipient, you are hereby notified that any use, review, dissemination, distribution or copying of this document is strictly prohibited. If you have received this document in error, please immediately notify us by talephona (call collect to the person and number above) and destroy the original message. Thank you.

MESSAGE

Letter and document follows.



Partners: Annette Gray • Russall Buchanan

Level 5, Zephyr House 82 Willis Street Wallington PO Box 24057 Wellington 6142 Ph: 0064 4 472 8269

Fx: 0064 4 472 8270

21 July 2011

Wanganui District Council PO Box 637 WANGANUI

By facsimile: 06 349 0000

PROPOSED DISTRICT PLAN CHANGE 21: THE CENTRAL CITY AND RIVER FRONT

We act for Wanganui Motors (1963) Limited.

Enclosed please find our client's submission in relation to proposed Plan Change No. 21 – The Central City and River Front.

Kindly acknowledge receipt by return.

Yours faithfully BUCHANAN GRAY

Russell Buchanan

Partner

Russell@buchanangray.co.nz

Copy to: Steven Dyke, Wanganui Motors (1963) Ltd

Form 5

Submission on Publicly Notified Proposal for Policy Statement or Plan Clause 6 of the First Schedule, Resource Management Act 1991

To:

Wanganui District Council

P O Box 637 Wanganui

From:

Wanganui Motors 1963 Ltd

Re:

Proposed Plan Change No 21 (PC 21) - The Central City and Riverfront

The specific provisions of Proposed District Plan Change 21 that Wanganut Motors 1963 Ltd's submission relates to:

(a) the proposed zone change from "Outer Commercial Zone" to "Central Edge Commercial Zone" for the land on the north-western side of Ridgeway Street located between St Hill Street and Trafalgar Place.

Wanganui Motors 1963 Ltd opposes District Plan Change 21 insofar as it proposes to rezone the land described above.

Reasons for Wanganui Motors 1963 Ltd's submission are:

- 1. Wanganui Motors 1963 Ltd is the owner/occupier of the land.
- Wanganui Motors 1963 Ltd's aspirations for possible future redevelopment of the land would be unreasonably constrained as a consequence of the proposed rezoning' from Outer Commercial Zone to Central Edge Commercial Zone.
- The land should appropriately retain its current zoning as St Hill Street provides the
 most practical and established zone boundary position between the Central
 Commercial Area and the Outer Commercial Area within this part of Wanganui
 City.
- 4. The attempt to create a transition zone between two distinct commercial areas separated by the alignment and width of St Hill Street by the proposed rezoning of an area of land along one side of Ridgway Street within the current Outer Commercial Zone is not considered to be either warranted or necessary.
- 5. Retaining of the operative Outer Commercial zoning of the land will not preclude achievement of both the protection and enhancement of central city area amenity values as sought by PC 21 should the identified land be redeveloped in accordance with the operative District Plan zoning provisions applying to it.

Relief Sought:

Wanganui Motors 1963 Ltd's submission would be met by:

 Keeping the "Outer Commercial Zone" in place for the land on the north-western side of Ridgeway Street between St Hill Street and Trafalgar Place.

Wanganui Motors 1963 Ltd does wish to be heard in support of its submission

Signed for and on behalf of: Wanganui Motors 1963 Ltd

Ruspell Buchanan Buchanan Gray Lawyers

Dated the 20th June 2011

Address for Service;

Wanganui Motors 1963 Ltd c/- BuchananGray Lawyers P O Box 24057 Wellington 6142

Attention: Russell Buchanan

Tcl: 04 472 8269 Fax: 04 472 8270

Email: Russell@buchanangray.co.nz

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

TO: Wangamii District Council
P O Box 687
Wangamii

Name: Universal C	ollege of Learning (UCOI	_)	TO TOTAL	
(Please print your full nam Address: (Full postal ad	Ph. 1 Ph. 4 4 4	022		
***************************************	Pelmerston No	rth		
***************************************	Attention: Glen	n Young, Facilities Manager		
1. The specific provis	sions of the proposed p	lan change that my submis	sion relates to:	
Provisions of the	e Arts and Commerce Zo	ne		.
Provisions of the	e Riverfront Zone - Outlin	e Plan	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	******
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	to be heard in support			
		ld/ would not be prepared to	consider presenting a j	int case
with them at any he			, , , , , , , , , , , , , , , , , , ,	
	of person making subm	nission:		
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Person making submitmen of	Aperson muniorisea to sign	on behalf of person making sub-		
	277	Email:	g.young@ucol.ec.nz	
	Note: Stamionione of	osc 5.00pm, Thursday, 21		
	ATOLE, DUDINIBATORS CA	ooo s.oopm, thursuay, 21.	чшу 2011.	
			ļ	

- 2. My/our submission is that:
- 2.1 UCOL's Whanganui Campus occupies almost the entire block of land bounded by Rutland Street, Drews Avenue, Taupo Quay and Market Place. This land comprises a quarter of the land proposed to be zoned 'Arts and Commerce'. Nowhere in Proposed Plan Change 21 (PPC21) is there any mention or acknowledgement of the significant role that UCOL plays in ensuring "...that development and activities in the central city area contribute positively to the social, cultural, economic and environmental wellbeing of the Wanganui community" (refer Objective 020). UCOL seeks to have amendments made to the proposed provisions to recognise the significance of UCOL's educational activities and facilities.
- 3. I/we seek the following decision:
- 3.1 THAT tacit recognition and acknowledgement of the significance of UCOL's educational activities and facilities to the Central City and Riverfront areas of Wanganui be provided in the policy and/or explanatory sections of PPC21. At the very least UCOL seeks that explicit reference be made to UCOL's educational activities in 'Policy P88' and the introduction to 'Z20 Arts and Commerce Zone' in the list of 'Important Characteristics in the Arts and Commerce Zone'.

- 2. My/our submission is that:
- 2.2 Proposed Rule R243 in the Arts and Commerce Zone and R221 in the Riverfront Zone Outline Plan specify non-complying activities in the zone. In particular, they propose to introduce categories of non-compliance (Rules R243 o and d and R221 f and g) relating to the external appearance of sites and buildings. Whitst UCOL understands the intent of such rules, it does not consider them to be an effective or efficient way of enabling or ensuring a high level of amenity value. It also considers that such rules would be difficult to enforce.
- 3. Uwe seek the following decision:
- 3.2 THAT proposed Rules R248 c, R243 d, R221 f and R221 g be deleted or withdrawn.

- 2. My/our submission is that:
- 2.3 Rule R217 f in 'Z18.1 Riverfront Zone Outline Plan' and Rule R223 g In 'Z18 Riverfront Zone' both relate to Flood Hazard Mitigation. Floth rules are identical and state that

"New buildings and additions to buildings are required to be designed and constructed to either

- I. be protected from inundation; or
- ii. be able to recover efficiently following inundation.

Reason

Alternative techniques for flood hazard mitigation must be used because conventional flood avoidance structures are considered inappropriate in the riverfront area."

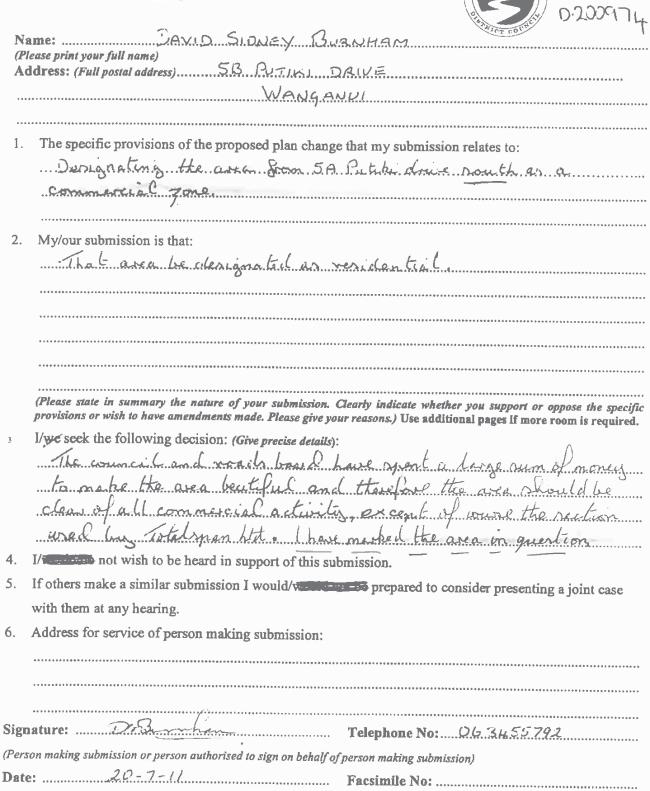
No such rule applies to the proposed Arts and Commerce Zone, yet part of the land to be subject to this zone is also subject to a series of (50, 100 and 200 year) Flood Level Event Lines. UCOL seeks clarity as to the relevance and/or applicability of these Flood Level Event Lines to the proposed Arts and Commerce Zone in light of the Flood Hazard Mitigation rules in the proposed Riverfront Zone.

- 3. I/we seek the following decision:
- 3.3 THAT the relevance and/or applicability of the Flood Level Event Lines, shown on the Operative Planning Maps, to the provisions (in particular the rules) proposed by PPC21 for the Arts and Commerce Zone, be stated or otherwise confirmed that they do not apply to this zone

- 2. My/our submission is that:
- 2.4 It is unclear as to the relationship between the Riverfront Zone and the Outline Development Plan confained in PPC21. Is 718.1 Riverfront Zone Outline Plan' a separate zone or is it an overlay of the Riverfront Zone? Clarity is sought at this time in order to avoid any conflict between, or ambiguity in the interpretation of, the proposed rules once they have become operative. Conflict or ambiguity results in uncertainty which in turn may delay or prevent positive development in the central area and Riverfront Zones. Such uncertainty is to be avoided if at all possible.
- 3. I/we seek the following decision:
- 3.4 THAT an explanatory statement or policy be introduced to the District Plan which makes the nature and extent of the relationship between the Riverfront Zone and the Riverfront Zone Outline Plan unequivocally clear.

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

TO: Wanganui District Council P O Box 637 Wanganui





- Arts and Commerce Zone

 Riverfront Zone (Outline Plan)

 Riverfront Zone

 Central Edge Commercial Zone

 Central Commercial Zone

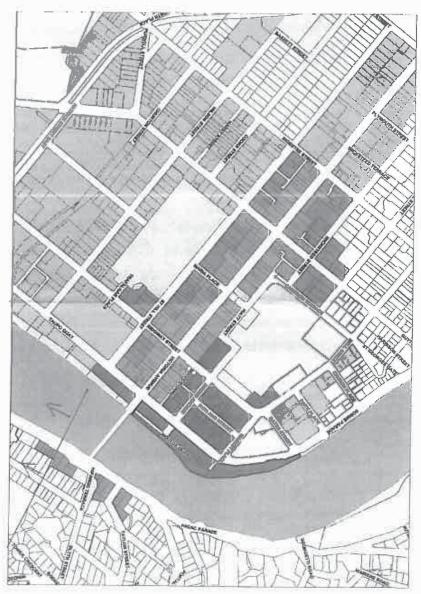
 Outer Commercial Zone

 Residential Zone

 Reserves and Open Space Zone

DISTRICT PLAN REVIEW Central City and Riverfront Proposed Plan Change

Proposed District Plan zoning



Fleur Lincoln

From: Shane McGhie

Sent: Friday, 22 July 2011 9:02 a.m.

To: Kritzo Venter
Cc: Robyn Butler

Subject: RE: Submission to District Plan

Hi Kritzo

No problem. We will put your email in as a submission.

Shane

From: Kritzo Venter

Sent: Friday, 22 July 2011 8:49 a.m.

To: Shane McGhie

Cc: Julian Reweti; Arno Benadie; Chris Carter; David Boothway

Subject: Submission to District Plan

Hi Shane

Hope this is not too late – I'd like to submit on behalf of Infrastructure to the district plan, the new building on the waterfront currently described by the Riverfront Development Plan currently runs over our main interceptor waste water line.

We wish to be consulted on any future design/development of these buildings.

Kind Regards

Kritzo

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

TO: Wanganui District Council P O Box 637 Wanganui

Name: Old Town Properties - Steel Bligg 1801
(Please print your full name) Address: (Full postal address). Po Box 772 was angles.

1. The specific provisions of the proposed plan change that my submission relates to: R228 - Central Educe Connected Zone -
Structures not being brilt to be trook boundar
Lor to Ment recession clave proposal.
2. My/our submission is that: - Relation, to 20 St will St.
en le reus proposal penalines tre useable
land six for a conneccial site & retail actions.
Along that transage are 5 sites 3 of which
go to tro-t son dur edge already- in a
60-70 space cot park the other being 26 Strillist
(Please state in summary the nature of your submission. Clearly indicate whether you support or oppose the specific provisions or wish to have amendments made. Please give your reasons.) Use additional pages if more room is required.
3. I/we seek the following decision: (Give precise details):
we would like 1228 not to apply to the bottom
ad two of strill St correctly only the Methy
over lay zone. This should be a descretco-ory
4. — I/we-do/do not wish to be heard in support of this submission.
5. If others make a similar submission I would/would net be prepared to consider presenting a joint case
with them at any hearing.
6. Address for service of person making submission:
POBOX 772 Wangawi
22 Campbell St Wangari
Signature: Telephone No: 0274 407 170
(I erson making promission deperson authorised to sten on behalf of person making submission)
Date: 21/7/11 Facsimile No: 06 349 0884
Note: Submissions close 5.00pm, Thursday, 21 July 2011.

0.200975

stephen palmer design studio

ADNZ

No. of Street, or other Persons

licensed architectural designer: category 3

SUBMISSION ON PROPOSED PLAN CHANGE NO 21:

WANGANUI DISTRICT PLAN CENTRAL CITY AND RIVERFRONT:

TO: Wanganui District Council, P.O. Box 637,

Wanganui.

The specific provisions of the proposed plan that my submission relate to are:

Policy P85

- (i) High number of pedestrians in the streets.
- (m) Buildings built ... up to the street frontage ... with no gaps between.

Policy P86: Define a Central Edge Commercial Zone.

(a) Medium density buildings generally built back from the street boundary.

Policy P89: Define an Arts and Commerce Zone

- (j) High numbers of pedestrians in the streets.
- (n) Buildings built ... up to the street frontage ... with no gaps between.

Policy P90: Waterfront Zone:

Policy P91: Encourage pedestrian movement in the central city area.

Policy P92: Encourage a range of transport modes into and out of the central city area.

My submission is that:

Creating new planning zones, with defined rules, is undesirable and has not worked in the past.

Early Wanganui Town Plans created a proliferation of zones which made development cumbersome with an undesirable number of planning applications needed. Furthermore, the zoning often did not achieve desired outcomes

Later Plans steadily reduced the number of zones, making development more flexible.

It is Murphy's Law that, as soon as a new Zone, with special Rules, is created, someone will want to do something different in it. Rules do not stop people from doing what they want to do, they merely pose a challenge to find the necessary loopholes.

The existing Old Town Overlay Zone is a case in point; redevelopment of heritage buildings and development of empty sites has been stifled by the rules but Ucol has been allowed to build a large development that is out of character - this Zone and its Rules have simply not worked, unless their real purpose was an unstated desire to prevent anything happening there at all.

I believe that there should be a single Central Commercial Zone with policies that set out general principles for maintaining a compact CBD, encouraging adaptive re-use of heritage buildings, creating new buildings that are in harmony and scale with the existing environment, preserving the waterfront and making a pleasant pedestrian environment.

Arbitrary rules governing verandahs and building set backs and height have not worked in the past and there is no reason to think that they might in future.

The former Chief Post Office in Ridgway Street has small canopies over its post boxes. They are not large but provide welcome shelter because they are set low over the footpath. Because they do not project full width of the footpath they do not interfere with vehicles. Recently a new opening has been made in the façade and a new verandah erected above it. Unfortunately the new verandah complies with the District Plan rules rather than matching the existing canopies and I can understand why - to match would have required an expensive resource consent which the owner was unwilling to pay for. The new verandah is set at the standard height but does not project full width of the footpath so that any shelter it provides is minimal. There are no adjoining verandahs so that this is a pointless exercise which has defaced an attractive building for ever. It is even more ludicrous because noncompliant verandahs have recently been allowed in Victoria Avenue, making a mish-mash that is entirely contrary to the rules, which aim for consistency.

Four blocks of straight, even width, footpaths are hardly pedestrian friendly but this is the Rule which the proposed changes intend to perpetuate. The recessed frontages at 136 The Avenue and Westpac and the curved footpath at Majestic Square have not heralded the End of the World. Variety like this, which will make the shopping environment vibrant and pedestrian friendly, should be encouraged, not stifled by petty rules.

On the other hand, rules forcing buildings back from street boundaries in the outer zone are just as pointless. Wanganui already has zones where such set backs are required so that landscaping can be accommodated and they have been an almost total failure, the "landscaping" generally consists of parked cars with a few lonely patches of marram grass. Why insist upon doing that again?

All of these issues should be governed by general policies that allow for maximum variety. That would mean — Horror! Horror! — that planners would have to make Decisions and that owners and their designers would have to face a less certain regulatory regime. But the resulting environment would be far more likely to attract high numbers of pedestrians than Policies P85(i) and P89(j) will. Actions rather than words.

Production and sale of artistic works should be allowed anywhere in the commercial zones and no attempt made to channel this activity into a particular area. Any artist worth his or her salt would probably regard it as a point of honour to flout the rules.

The River Traders Market probably breaks a plethora of District Plan policies and rules but people flock to it, rain or shine. It's dynamic, it's muddy and is a great example of what we could achieve by NOT having rules so let's not stifle it by surrounding it with rules that will be out of date by the time that they are published.

The market is delightfully anarchic, trying to govern it with formal rules will probably be its death knell.

A covered market area, presumably funded by rate-payers, seems unlikely to be viable unless it operates full time (and competes with CBD retailers). The existing marketeers spend most of their week carving wood, knitting wool, making cakes, brewing chutney, roasting coffee and growing fruit and vegetables. They are unlikely to want to occupy the market place more often than Saturday mornings. So who is going to pay the rent for a permanent covered market?

Previous Wanganui councils tried to create a pedestrian friendly shopping precinct in Victoria Avenue. It did not work and the people rejected it. They wanted to drive their cars to the shops and they still do. Making it difficult for them to do that will not change what they want to do.

During the 1970's and 80's it became fashionable all over the western world to redevelop industrial waterfront areas for shopping or entertainment. However a comment that most of the people in these developments are the people in the architects' sketches has proved to be remarkably correct. In New Zealand, Wellington appears to be the only city where people actually use a waterfront development. Even the Viaduct Harbour in Auckland, our most populous city, is usually deserted now that the novelty has worn off. People walk and cycle around the bays, close to where they live.

I walk or ride our river banks regularly and the neglected tracks downstream from the City Bridge and through Kowhai Park are used far more than our expensive board walk. People use walks that are close to their homes. The board walk is not close to home, and is crowded only on Saturday mornings when everyone flocks to the Market, an enterprise which, if anything, was disparaged by Council and exists outside of your planning rules.

Taupo Quay has become a major traffic artery because it is a relatively unobstructed cross-city route that interconnects conveniently with other arterial roads. Why upset that in favour of pedestrians who do not exist except for one morning per week. Few cross Taupo Quay during the week and most of those who do cross at the traffic lights.

It does not make much sense to have spent \$3 million on an information centre and then make it difficult for visitors in cars and camper vans to get to it.

How do your planners intend to implement policies to increase pedestrian numbers in the CBD?

In early days the CBD was the centre of Wanganui's manufacturing, commerce, administration and shopping and the hub of the tram service. All except entertainment and specialty shops have decentralised with the rise of the private motor car and that trend is unlikely to reverse.

Our population is not growing quickly and probably never will. We should accept that pedestrian numbers are probably not going to increase substantially and plan accordingly.

We should certainly not impede traffic flows in order to help pedestrians who are never likely to be there.

I agree with the proposal to discourage traffic from Somme Parade and I have suggested this for many years. I have also suggested that traffic should be encouraged to use Dublin Street, Bell Street, Taupo Quay and St Hill Street for circumnavigation of and access to the CBD. Some mini roundabouts have been installed to start this but the level of encouragement should stepped up by making these streets into a free flowing route. No other routes have such good links with other arterials and with the CBD.

Guyton Street has been suggested as an alternative to Taupo Quay as a cross-city route but I know of no other town or city that aims to put an arterial route through the middle of its shopping centre. That just does not make sense.

I seek the following decisions:

No new planning zones and delete the existing Old Town and Riverbank Overlay Zones.

Replace most rules with policies that allow planners to engage with developers through discussion rather than in adversarial resource consent applications and to make mutually agreed decisions that will maintain a compact CBD, encourage adaptive re-use of heritage buildings, create new buildings that are in harmony and scale with the existing environment, preserve the waterfront and make a pleasant pedestrian environment.

(Formal consent applications would still be required where agreement could not be reached or where a proposed development will conflict with the policies or have significant adverse effects)

Delete rules relating to set backs and gaps between buildings.

Encourage the use of Dublin Street, Bell Street, Taupo Quay and St Hill Sreet as a two-way ring road system to circumnavigate and access the CBD.

I do wish to be heard in support of this submission.

If others make a similar submission I would be prepared to consider presenting a joint case with them at any hearing.

Signature:

20-67-2011

Address for service:

18 Shakespeare Road, Bastia Hill, Wanganui 4500

WENDY PETTIGREW

396 State Highway 4 Upokongaro RD5, Wanganui 4575 New Zealand

Tel/Fax: (06) 347 2575

E-mail: wendykp@xtra.co.nz

21 July 2011

Wanganui District Council 101 Guyton St Wanganui

Dear Sirs

Re: Plan Change 21: Central City and Riverfront

While I have no overall objection to the re-zoning as proposed, I do have a number of comments regarding some of the policy definitions and rules regarding permitted activities in particular zones.

At the outset, there is little recognition in the Plan Change that the whole of the original Wanganui Borough (or Petre as it was called in the 1840s) was surveyed and planned by New Zealand Company surveyors. The town layout and streets, including many street names, all date from 1842. Section sizes and orientation have all contributed to the development of the character of the central part of Wanganui. This historical layout is just as important as many of the heritage buildings as well as the streetscape, including those streets that have retail frontages and others where warehouses and offices were built with direct access from the pavement.

The Plan Change also makes no mention of the Old Town Conservation Overlay Zone. While I understand that, at this point in time, there is no intention to change this Zone, it would have been helpful to refer to it and certainly it should have been included in the map which shows the new zones.

I find there are inconsistencies in the definitions of the zones and their characteristics. The policies for two of the zones (Central Commercial and Arts and Commerce) both define the areas as having no gaps between buildings. There are existing "gaps" in both these zones, many of them quite historic as in some cases no building has occupied that space for perhaps 100 years. What is wrong with gaps? They can provide important passageways connecting the street to areas behind and beyond. If you want to develop a more pedestrian-friendly town centre, then gaps should be retained and, in some cases, places for more gaps should be identified rather than being discouraged. Also, gaps can provide the opportunity for small parks and sitting-out spaces, not just car parks.

The definition of the characteristics of the Central Edge Commercial Zone makes no

mention of heritage buildings and yet there are a number already in this zone. St Hill Street between Taupo Quay and Guyton Street is a good example.

The permitted activities in the Central Commercial and Central Edge Commercial Zone do not include Professional and Administrative Offices — yet these are permitted in the Arts and Commerce Zone. Again, there are already a large number of Professional and Administrative Offices already in both these two zones, a fact which seems to have escaped your notice. It is important, in my view, to have a mix of permitted activities, including Professional and Administrative Offices in all three zones. Our central city has many two-storey buildings, with retail space only occupying the ground floor. Offices are the logical use of these upper floors, which will only be retained if they can be used. Two-storey buildings are an important aspect of the character of Wanganui's central city.

You have identified a few view shafts, most of these with views down to the Whanganui River. There are many more which should be indentified, including the lower block of Victoria Avenue looking up to Durie Hill, Ridgway Street towards the Avenue, Bates Street towards the river, and the list goes on. Maintaining these view shafts and not obstructing them with signage or buildings is important.

Yours sincerely,

heray Retigran

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

TO: Wanganui District Council P O Box 637 Wanganui



0	iame: F. F. AENIN Please print your full name) Address: (Full postal address) 252, TAUPO QUAY, WANGANUI 4501
1.	The specific provisions of the proposed plan change that my submission relates to: The connection between all the information in the Proposed Plan Change 21 and the Rivertront Development Plan.
2.	I support in principle the change but have concerns in the
	following areas: - 5.1 Issues 5.2 Objectives 0.30
	5.4 R211 . R. 219, R 218, 224 231, 240, 221
	Reles over each config. — (Please state in summary the nature of your submission. Clearly indicate whether you support or oppose the specific provisions or wish to have amendments made. Please give your reasons.) Use additional pages if more room is required.
3.	I/we seek the following decision: (Give precise details):
) That any plan for the development of the Riverfront area be publicly notified.
	2) That a ve-Hink of the 'extra' buildings in a Public Space should be considered.
4.	I/we-do/do not wish to be heard in support of this submission.
5.	If others make a similar submission I would/would not be prepared to consider presenting a joint case with them at any hearing.
6.	Address for service of person making submission:

Sig	nature: & M. Louin Telephone No: 347 8290
	son making submission or person authorised to sign on behalf of person making submission)
Dat	e: 41. 7. 11 Fassimile No.

5.1 Issues:

Acknowledges the importance of the Whanganui lives and the need to create a <u>Premier Public Space</u> but the <u>Riverfront</u> Blan allows for the erection of buildings 2½ storeys high.

5.2. Objectives: 030

Expression of concern with the loss of visual x physical connections between the central city area x the Whanganui River is at odds with the River front Development Plan which permits new buildings of 2½ slovey height to be exected.

5.4. Permitted Activities:

R. RII: If a buildings are to be allowed in the Public Space in the Riverfront area, they should not be partly or wholely residential (k).

R.221: Kon-complying activities

Not sure what the criteria is for (e) On-site vehicle parking. The Riverfront D. Plan makes some provision for parking.

R. 216, 224, 231. 240 Parking and Loading & Access

There is great concern about parking arrangements,
particularly in reference to what has happened since
U.C.O.L. was established on Taupo Quay, and the
opening of the new i Site.

R 219 Controlled Activities

Despite the development of the Riverfront area coming under Controlled Attivities, I feel it is essential that any plan for this area should be publicly notified.

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

TO: Wanganui District Council P O Box 637 Wanganui



N	ame: KENNETH LANCE CRAFAR
	Please print your full name)
	ddress: (Full postal address)
• •	DURIE HILL
	Wansanui 4500
1.	The specific provisions of the specific plant that the state of the specific provisions of the specific plant that the state of the specific plant the s
1.	The specific provisions of the proposed plan change that my submission relates to: RIVERPRONT ZONE (SOMME POE) : HUTCHATION TO TRAFFIC FLOW IN
	VACINITY OF HOUTOA CARDENS INCLUDING THIVEDING, REDUCING
	OR PROVIDING A PEDESTRIAN CROSSING THERETO
2.	My/our submission is that:
	A PEDESTRIAN CROSSING IS UNJUSTIFIED. WILL BE A TRAFFIC
	HAZARD WITH BLIND CORNERS ADJACENT, WILL PROMOTE FURTHER
	ROAD CLOSGRES DUE TO TREATY CLAIMS . TREATY OF WAITANS!
	CLAIMS CAN ONLY BE BETWEEN SOURREIGN NATIONS BY DEFINITION
	NOT ETHNICITIES AND IS CONTRARY TO INTERNATIONL LAW AND
	HUHAN RIGHTS AND DEMOCRATIC PRINCIPLE (Please state in summary the nature of your submission. Clearly indicate whether you support or oppose the specific provisions or wish to have amendments made. Please give your reasons.) Use additional pages if more room is required.
3.	I/we seek the following decision: (Give precise details):
	PROVISION OF A PEDESTRIAN CROSSING OR ROAD CLUSURE OR
	DIVERTION BETWEEN THE WANGANG PIVER AND MOUTON GARDENS
	WILL LEAD TO THE LOSS OF A MAJOR AND ESSENTIAL LINK
	BETWEEN CITY AND SUBURES AND IS UNJUSTIFIED AND SHOULD
4.	I/are do/do not wish to be heard in support of this submission.
5.	If others make a similar submission I would/would not be prepared to consider presenting a joint case
	with them at any hearing.
6.	Address for service of person making submission:
	16 WEST HAY (WDC PROPERTY Nº 14036)
	DURIE HILL
	190 CA 44 4500
Sign	Telephone No: (0b) 3453635
	on making submission or person authorised to sign on behalf of person making submission)
	Parsimile No:

New Zealand Historic Places Trust Pouhere Taonga

Patron: His Excellency The Honourable Sir Amand Satyemand, GNZM, QSO Governor-General of New Zeeland

HP 33002-081

26th July 2011

District Plan Review Wanganui District Council PO Box 637 101 Guyton Street Wanganui

Submission of New Zealand Historic Places Trust Pouhere Taonga to the Wanganui District Council for the Plan Change 20 – Proposed District Plan Online Plan Change and Plan Change 21 – Proposed Central City and Riverfront Plan Change

This is a submission on Plan Change 20 (PC 20) and Plan Change 21 (PC 21) in relation plan review of the Wanganui District Plan. The New Zealand Historic Places Trust's (NZHPT) submission relates to the historic heritage-related matters of the plan changes. The NZHPT supports the general intention of the plan changes to improve, clarify and provide new zoning for the Wanganui central business district (CBD). The NZHPT, however, has concerns that the plan changes do not give sufficient attention to a number of heritage-related matters as outlined in this submission.

Background

- 1. The Wanganui region is the third oldest settlement in New Zealand. Wanganui has many layers of heritage value. Wanganui has an important Maori and European settlement and history. As far as its Maori history, its original discovery is attributed to Kupe, New Zealand's legendary discover. Tamatea, Captain of the Takitimu Canoe, fully explored the region, and soon after, attracted by the Whanganui River, Maori settlers came to the region.
- 2. Of central importance is the Whanganui River to tangata whenua Atihau-a-Paparangi. As outlined by the Waitangi Tribunal, the Whanganui River has been 'described as the 'aortic artery, the central bloodline of that one heart'. They built fishing villages on the banks of the Whanganui tidal estuary and permanent pa sites further up the river such as the one at Queens Garden.
- 3. In respect to its European settlement, Edward Wakefield negotiated the sale of 40,000 acres in 1840.
- 4. With its enriched history, Wanganui is fortunate to have retained a significant amount of buildings and sites of historic heritage value. The City's historic

heritage contributes to its distinct built form, character, townscape and streetscape values.

- 5. The protection of historic heritage, including historic sites and Maori heritage is an important issue for New Zealand. Regional and district plans are the primary regulatory mechanisms to protect historic heritage under the RMA. Territorial authorities are required to establish, implement and review objectives, policies and methods to achieve integrated management of the effects of the use, development, or protection of land and associated natural and physical resources of the district. Historic heritage is a physical resource and the primary document for achieving integrated management is the district plan.
- 6. There are 25 heritage registrations to include 7 as Category 1 and 17 as Category 2. We have also included the Archaeological list as held under the NZAA. This list has been included as Appendix A.

The specific provisions of the proposal that the NZHPT's submission relates to are:

Plan Change 20

- 7. The NZHPT is generally supportive of Plan Change 20 which includes a range of amendments to better clarify and improve the wording of the District Plan. We do note the removal of the 'Environmental Results Expected' within the entire District Plan and the NZHPT is concerned that the removal of these provisions may undermine the monitoring of the District Plan, including evaluating the effectiveness of the heritage provisions of T6 Cultural Heritage Conservation.
- 8. The NZHPT also notes the common use of the term 'cultural heritage' in the District Plan. A more consistent approach is to adopt the term 'historic heritage' as defined in the RMA.

Plan Change 21

- 9. Plan Change 21 is of primary importance to the CBD of Wanganui. It intends to develop a zoning pattern that better reflects the primary activities that occur in the area. In particular, the proposed new zones aim to more fully recognise the primary characteristics of the zones. Further the new zones aim to attract greater diversity and mixed uses in the CBD, especially by promoting residential above ground floor retail. This approach is supported by the NZHPT.
- 10. Overall, there needs to be compatibility between the individual heritage rules, the Old Town Conservation Area and the commercial zoning. If, for example, the commercial zone restricts new uses, such as art, community or residential spaces, then building tenancies can be threatened (or new tenants cannot be attracted) and adaptive reuse of buildings for new uses can be restricted.
- 11. Zoning, therefore, must facilitate adaptive reuse of the heritage buildings and attracts compatible new uses. This will be achieved by encouraging more diversity in the inner City, especially inner-city residential living. This appears to be the intention of the plan change.
- 12. The new zones of riverfront, arts and commerce and central edge commercial better reflects the existing uses and characteristics of the areas. Further, the objectives of the Old Town Conservation Area and the proposed Arts and Commerce Zone appear to have come closer together to achieve a revitalised town area that is a mixture of arts and commerce and provides for the protection

- of historic heritage. Currently there is little relationship between the inner/outer commercial zone and the Old Town Conservation Area.
- 13. However, with greater flexibility of use in the CBD, heritage buildings can be threatened by inappropriate alterations, additions and demolition. Further, archaeological sites in the CBD can also be destroyed by new development which fails to recognise the archaeological values of the area. As outlined in this submission, the NZHPT seeks greater protection of individual heritage buildings in the CBD, especially the Old Town Conservation Area and the archaeological values of the CBD. Individual heritage buildings within the Old Town Conservation Area require listing in the district plan heritage schedule.

PC21 - Issues

- 14. Issues should be written up to deal with resource management issues that the plan is concerned with.
- 15. The NZHPT notes there is very little regard to heritage issues and this should be identified given the importance of heritage within the central city area of Wanganui. There are also some issues that do not formally recognise heritage as being part of the issue. An issue that may recognise heritage is within the issue of "Loss of Central City Characteristics".
- 16. The NZHPT seeks that the plan change is amended to provide for the protection of historic heritage as an issue in terms of the avoiding the loss of heritage places, including heritage buildings and archaeological sites.

Objectives

- 17. NZHPT commends the changes whereby the objectives of the Old Town Conservation and the proposed Arts and Commerce Zone appear to have come closer together to achieve a revitalised town area that is a mixture of arts and commerce and provides for the protection of historic heritage. As noted above, there little relationship between the inner/outer commercial zone and the Old Town Conservation.
- 18. Objectives 020 and 021 do not refer to heritage values. Objective 23 is not consistent with each of the zones characteristics in relation to heritage.
- 19. The NZHPT seeks the inclusion of a new objective within the zones that provides for the identification and protection of historic heritage as an essential part of the characteristics of the area.

Policies and Methods

- 20. Policies 86, 87, 88, 89 and 90 do not recognise the heritage characteristics that are apparent within these zones. Similarly to Policy 85 there are individual heritage places and precincts within the zones and these places and areas should be formally recognised as part of the defined character.
- 21. Policies 93 and 95 state the incorporation of urban design principles and connecting the central city. Their methods mention adopting rules for the created new zones that maintain characteristics of these areas. There is no mention of non-regulatory tools that can achieve these policies and in particular to given greater protection to heritage. District plans need to provide positive incentives for owners of listed heritage items. Incentive provisions in district plans provide a

degree of flexibility which can benefit both socially and financially leading to the sustainability of listed heritage items. The range of non-regulatory incentives include:

- Heritage grants and loans.
- Rates relief.
- Tax relief (including tax depreciation).
- Public purchase and revolving acquisitions.
- Insurance rebates.
- Urban design, events and promotion.
- Other heritage incentives.

The NZHPT "Incentives for Historic Heritage – Toolkit" provides guidance on non-regulatory tools and is provided as Appendix B.

- 22. Further information about the range of heritage incentives that can contribute towards the retention of townscapes is available from the NZHPT.
- 23. The NZHPT seeks the inclusion of heritage-related policies and methods to ensure that heritage buildings, places and sites are explicitly recognised as part of the CBD.

New General Rules - View Shaft protection

24. NZHPT supports the proposal for view shaft protection as identified on the planning maps.

New General Rules - Definitions

25. In relation to 'Def116 Display Frontage Street' NZHPT supports the display frontage streets concept. We note that there are rules that protect street frontages in the Central Commercial zone and this definition will ensure that the character of these street frontages will be better protected.

Zone descriptions

- 26. As mentioned earlier in this submission, there needs to be consistency with the description characteristics for each of the zones to adequately reflect the heritage elements in all zones. Essentially the characteristics of the new zones are dominated by heritage places, including buildings and sites.
- 27. The NZHPT requests that the following text is added to the 'important characteristics':
- Important characteristics in the _____ zone are:
- The presence of heritage sites and buildings;

And for where appropriate the zones may include:

Natural and cultural heritage features

Restricted Discretionary activities - Signage

- 28. Under Plan Change 21 restricted discretionary activities for signage there is no criteria in relation to heritage matters. NZHPT promotes high quality signage that does not compromise the integrity of any historic place and area, including its surroundings.
- 29. Appendix C of this submission outlines NZHPT's best practice guidance to assessing the impacts of advertising signage on historic heritage. We recommend the adoption of this best practice guidance that could be incorporated as criteria for your perusal.

Non complying activities

30. NZHPT notes that there is a blanket rule for all the zones as follows:

The following are non-complying activities in the ____ Zone:

- Any building that, due to inadequate maintenance, has an external appearance detracting from amenity values or neighbourhood character.
- Any site that, due to inadequate maintenance, or the presence of structures or vehicles or other materials or property, detracts from amenity values or neighbourhood character.
- Any other activity which is not provided for as a permitted, controlled or restricted discretionary activity
- 31. The NZHPT supports the continued repair and maintenance of buildings by owners to maintain heritage and townscape values. We consider, however, that the primary method should be to support owners by incentives, especially owners of heritage buildings. The NZHPT is unclear about how the proposed non-complying rule could be measured or enforced.
- 32. The NZHPT suggests that the Council could consider a further regulatory measure to avoid demolition and vacant land in the CBD by introducing a rule to mean that the creation of vacant land, open land or parking areas (all at ground level) lots are a non-complying activity as currently in the Wellington District Plan.

Scheduled listing of buildings

- 33. As noted above, the NZHPT considers that the introduction of greater flexibility with the CBD to encourage mixed use is a positive development. However, in association with flexibility, improved heritage rules are required.
- 34. Currently, heritage buildings within the Old Town Conservation Area are not individually listed in the district plan heritage schedule. This matter was commented on by the Environment Court in the case of the Former Native Land Court.
- 35. Considering that Council has already carried out a substantial amount of research in this area following the Wanganui Heritage Study by Chris Cochran Conservation Architect and Murray North Limited, there must be a greater commitment to heritage listing in the CBD.

- 36. We note that there was a Wanganui Heritage Study carried out by Chris Cochran Conservation Architect and Murray North Limited in 1990. This was a sizable project funded by Council and an extremely useful baseline to understand the city's built heritage on a block basis. Twenty years on this rich resource appears to have had very limited uptake into the District Plan through heritage schedulingnamely the Old Town Conservation Zone and more recently Plan Change 15.
- 37. NZHPT understands that the intent of the Old Town Conservation Zone was to provide overarching protection for the comprehensive group of buildings in the historic town centre, and to a certain extent this has been achieved. However the recent Environment Court decision (August 2010), regarding the future of the Native Land Court on the corner of Market and Rutland Streets, demonstrated that an overlay zone and character design guide may have limited success in protecting individual buildings from demolition. NZHPT encourages Council to consider adding further individual buildings to the heritage list within this important zone.
- 38. The focus of Plan Change 15 was to add heritage buildings to the north of the current Old Town Conservation Zone, mainly along Victoria Avenue. While successful in adding 41 heritage buildings and 3 heritage precincts to the schedule the Cochran study supports the values for more to be considered.

Archaeological assessment for Plan Change 20 and Plan Change 21

- 39. Archaeological recorded sites in Wanganui include both European and Maori sites. Archaeological work in Wanganui in the last 10 years clearly indicates that there is extensive intact subsurface archaeological material remaining beneath current buildings. Since 1993, 46 archaeological authorities that have been granted (under the Historic Places Act 1993) for work in Wanganui including, amongst others, work on 19th century historic sites, the Rutland Stockade and the 1864 Bett and Robinson Wharf. Recent archaeological discoveries include intact Maori middens encountered in the road reserve along Putiki Drive and Anzac Parade as well as remains pertaining to a circus (under the new Information Building in Taupo Quay).
- 40. Presently 18 archaeological sites are recorded under the New Zealand Archaeological Association Site Recording Scheme in the Wanganui Central area with other sites recorded along the river, coastline and outer edge of the township. The high presence of recorded archaeological sites indicates high potential for further unrecorded archaeological material to be encountered. Recent work on the corner of St Hill Street and Maria Place, for example, revealed the presence of archaeological remains from an 1857 shop. The potential for uncovering remains of pre-1900 occupation in the CBD is high. It is important to note that pre-1900 buildings are also archaeological sites as defined by the HPA. Removal or demolition of pre-1900 structures will also require an archaeological authority from the New Zealand Historic Places Trust.
- 41. The character of the CBD is not limited to buildings archaeological sites are also part of the historic heritage of the area and provide evidence of settlement and use.
- 42. The proposed plan changes do not provide a coherent framework for the management or protection of significant archaeological sites. The failure to adequately protect archaeological sites in district plans compromises the ability for Councils to fully manage adverse effects and activities, including the surroundings associated with archaeological sites. Further, the definition of

historic heritage under the RMA explicitly includes historic sites and archaeological sites for protection as a matter of national importance. For this reason, the NZHPT considers that significant archaeological sites should be included in the plan for protection.

43. Currently, the District Plan does recognise the archaeological significance of the Old Town Conservation Area. At page 67, it is stated:

Archaeological Significance of the Old Town Area 4.7.7 Heritage Policy 12 -Ensure by the Year 2000 the archaeological significance of the Old Town conservation area is clearly identified and recorded and protected from loss or destruction as a result of development

- 44. To the NZHPT's knowledge we are unaware of this policy being enacted.
- 45. The NZHPT requests a map of probable pre-1900 settlement within the CBD is prepared and new development in the historic town centre is assessed for its potential effects on archaeological values. This initiative can be integrated with the Heritage Policy 12 to recognise the archaeological significance of the Old Town Area.

Other matters

- 46. The NZHPT considers there needs to be stronger linkages between the heritage issues, policies methods and rules within the current chapters of the plan namely the General rules chapter, Cultural Heritage Conservation chapter, the Old Town Conservation Area and River Margin Landscape Conservation chapter and to the proposed plan change 21 chapters in relation to the newly created zones.
- 47. To achieve the objectives then cross referencing is an essential tool so this will alert readers to these other chapters of the District Plan, and in particular to the heritage provisions that are listed in the General rules chapter, Cultural Heritage Conservation chapter, the Old Town Conservation Area and the River Margin Landscape Conservation chapter.

48. The NZHPT's submission is:

NZHPT supports Plan Change 20 and Plan Change 21 with amendments as outlined in our recommendations as outlined below.

This submission seeks that taking into account the recommendations and amendments contained within this submission will give greater ability to enhance the overall protection of Wanganui's built heritage.

49. The NZHPT seeks the following decision from the local authority:

- Plan Change 20
- In relation to <u>Archaeological Significance of the Old Town Area</u> 4.7.7

 Heritage Policy to our knowledge we are unaware of this policy being enacted.

 NZHPT seeks clarification as to whether this policy has been implemented and if so, what degree of implementation has been carried out.

- Plan Change 21 Issues, policies, methods and rules
- That heritage issues be identified given the importance of historic heritage within the CBD of Wanganui.
- That heritage values be acknowledged in the objectives within the central commercial area, the old town area, the riverfront area and the central edge commercial area which have significant heritage sites and buildings.
- Policies 85, 86, 87, 88, 89 and 90 should recognise heritage places and areas which form part of the defined character of these zones.
- Policies 93 and 95 require methods that mention non-regulatory tools that can help achieve these policies and in particular to given greater protection to heritage.
- There needs to be consistency with the description characteristics for each of the zones to adequately reflect the heritage elements in all zones,
- Additional criteria in relation to heritage matters for the signage rule.
- Under the rule (as a non-complying activity) for buildings subject to neglect, the NZHPT suggests that greater attention is given to incentives to avoid demolition by neglect and as a method to discourage demolition, that Council consider a new rule to mean that the creation of vacant land, open land or parking areas (all at ground level) lots are a non-complying activity as currently in the Wellington District Plan.
- NZHPT recommends compatibility between the individual heritage rules, the Old Town Conservation Overlay and the commercial zoning. From the NZHPT assessment there needs to be stronger linkages with heritage issues, policies methods and rules within the current chapters of the plan namely the General rules chapter, Cultural Heritage Conservation chapter, the Old Town Conservation zone and River Margin Landscape Conservation chapter and to the proposed plan change 21 chapters in relation to the newly created zones.
- The listing of individual heritage buildings within the heritage schedule of the District Plan, especially those heritage buildings within the Old Town Conservation Area.
- To achieve the objectives then cross referencing is an essential tool so this will alert readers to these other chapters of the District Plan, and in particular to the heritage provisions that are listed in the General rules chapter, Cultural Heritage Conservation chapter, the Old Town Conservation zone and the River Margin Landscape Conservation chapter.

Archaeology

- That Council implements Heritage Policy 12 and a map of the probable pre-1900 settlement within the CBD should be created. Any development in the historic town centre as well as historic areas that had pre 1900 activity needs to be assessed for archaeological values. We recommend a link to this to the Old Town Conservation Area chapter.
- Any development within the historic zone should automatically require an
 archaeological assessment in order to determine the archaeological potential
 and effects within these zones. We recommend a predictive layer approach as
 adopted in the Gisborne CBD.

In addition to requirements for archaeological assessment and sites, there should be corresponding changes to issues, objectives, policies and rules to better manage these aignificant archaeological sites, and in particular when development will occur within these identified sites.

The NZHPT may wish to be heard in support of our submission

Please contact the undersigned if you have any questions or require any further information.

Yours faithfully,

Ann Neill

General Manager

a. E. Muil

Central Region

New Zealand Historic Places Trust Pouhere Taonga

Address for service:

Sonia Dolan

Heritage Adviser - Planning

New Zealand Historic Places Trust Pouhere Taonga

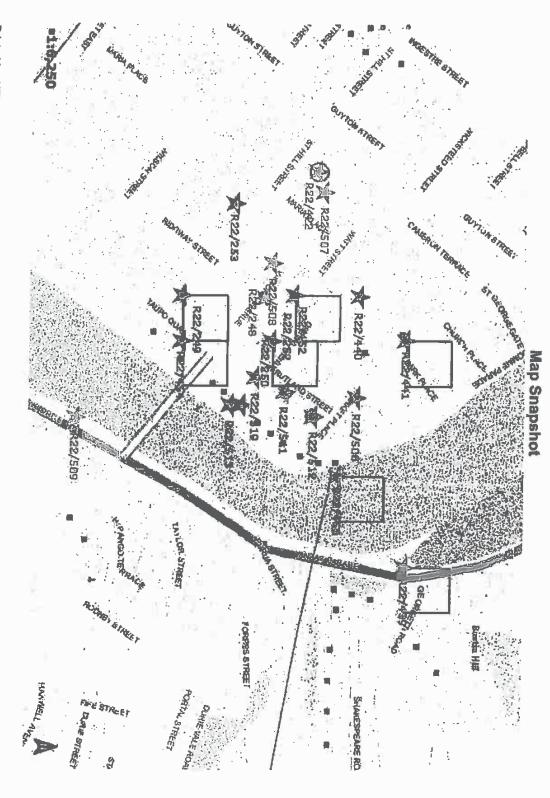
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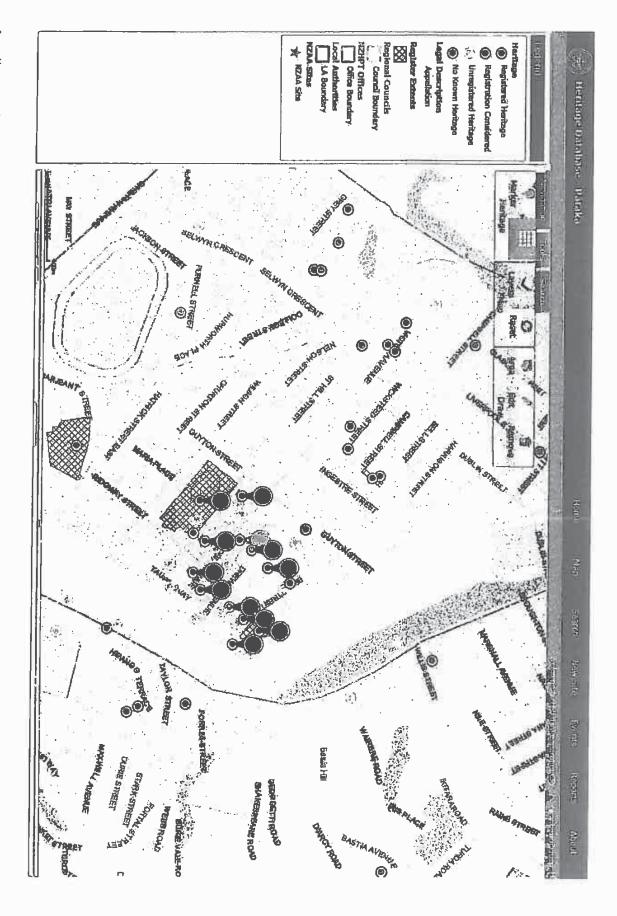
Email: sdolan@historic.org.nz

N.B Please note the change of postal address for Central Region office

Appendix A: List of registered buildings and sites and list of Archaeological sites as held under NZAA



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Appendix B: New Zealand Historic Places Trust Sustainable Management of Historic Heritage Guidance Series "Incentives for Historic Heritage – Toolkit"

Appendix C: NZHPT's best practice guidance to assessing the impacts of advertising signage on historic heritage



Sustainable Management of Historic Heritage Guidance Information Sheet 21

Assessing Impacts of Advertising Signs on Historic Heritage

Principles

For many commercial buildings, advertising signs are often essential for the continued economic viability and occupation of the building.

The NZHPT promotes high quality advertising signage that does not compromise the integrity of any historic place and area, including its surroundings.

Checklist for assessing signage proposals:

- The proposed sign should acknowledge and respect the character of the façade.
- The proposed sign should follow historically documented precedents for the locality both in style and in proportion. They should be located in places that would traditionally been used as advertising areas.
- The proposed sign should be appropriate in terms of size and location. Generally they should be discreet and should not cover or obscure any significant views, areas, and heritage features, including shop fronts, verandas and balustrades. They should not necessitate the removal of decorative features or detailing.
- The proposed sign should use appropriate methods of attachment. They should not cause irreversible damage to the original fabric.

Other matters that may be relevant:

- The location of side-wall signs should be carefully considered. They should not dominate the wall or detract from the historic significance of the place.
- Corporate or standardised trademark advertising should be adapted to suit the individual location and building. The branding of buildings in corporate colours by painting should be discouraged and avoided.
- Illuminated signs should be carefully considered. If signs are to be lit, they should preferably be illuminated by external lighting.
- Signs should be limited in number so to avoid unduly visual cluttering effects.

Acknowledgements

The standards adopted in this information sheet were adapted from Heritage Victoria, Australia, Guidelines for the Assessment of Heritage Planning Applications, 2000 and were revised for the New Zealand context by the NZHPT with the assistance of the Ministry for the Environment and heritage consultants: Chris Cochran, Michael Kelly, and Karen Greig.

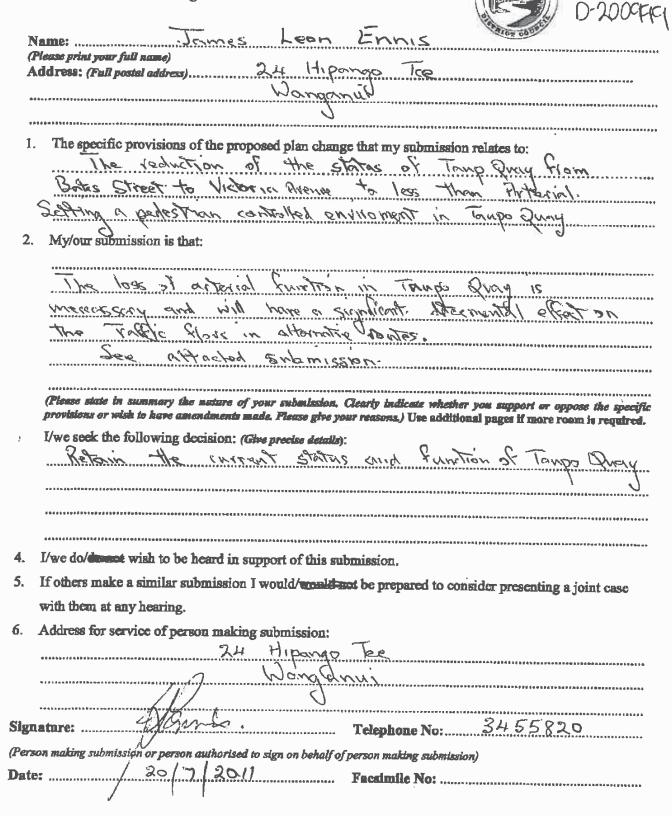
Source: NZHPT, Sustainable Management of Historic Heritage Guidance Series,
Discussion Paper No.2, Assessment of Effects on the Historic Environment, 3 August 2007.

The NZHPT welcomes any feedback and comments on this information sheet.

Comments can be provided to <u>information@historic.org.nz</u>. (Attention: Sustainable Heritage Guidance).

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

TO: Wangamui District Council
P O Box 637
Wangamui



Submission by James Leon Ennis to Wanganui district Council Plan Change No 21.

This plan change seeks to reduce the arterial status of Taupo Quay from Victoria Avenue to Bates Street to a pedestrian controlled environment with low vehicle speeds.

This proposal, in my opinion, is in conflict with good traffic management and the overall transportation objectives of the city.

It will create unnecessary delay and conflict within other routes and therefore lead to a reduction of safety on those routes.

I object to those parts of the plan change which change or fail to recognise the importance of Taupo Quay as arterial in the overall Road Hierarchy of Wanganui.

The development of the Riverfront can be achieved without changing the status of Taupo Quay.

During the week the arterial function is important and the pedestrian count is low with most pedestrians moving from parking to a specific location.

On Saturday (River Traders Market) or during special functions Taupo Quay could be completely or partially closed to achieve the pedestrian controlled environment without significant impact on the remainder of the transportation network.

The concept of a pedestrian controlled environment in Taupo Quay is in my opinion flawed in that it does not recognise the type of activity that is present. More parking to allow people to park close to their destination is more likely to encourage the development.

I do support the other objectives of the plan change to encourage Riverfront development and use.

Background.

Issue 131 The four wellbeings.

The motor vehicle, including heavy vehicles, is an essential part of our social, economic and cultural life and an efficient and safe transportation system is needed to maintain a vibrant city.

In a city the size of Wanganui, with relatively low traffic volumes, the public expect to be able to travel quickly and safely to a park close to their final destination.

Travel routes that are not obviously the shortest are often ignored in preference to the shortest and if this is not acknowledged in the roading network, congestion and delays will occur.

Taupo Quay and Somme Parade are an obvious arterial connection between the Aramoho/St Johns Hill area and the West and City Bridge.

Somme Parade is an ideal Arterial as it has buildings on one side only.

The other alternatives to this route are long, or add additional traffic to already identified areas with traffic problems e.g. the Dublin/Victoria intersection.

The city bridge is the greatest traffic generator in the area. The capacity of this four lane structure is limited by the capacity of the intersections at either end. Changes to Taupo Quay as suggested will further reduce the effectiveness of the bridge and add additional congestion to other routes

Heavy vehicles from Aramoho and part of Central City will be required to use St Hill Street as the shortest route to the City Bridge.

Dublin Street Bridge is not available for heavy vehicles and certainly does not need increased traffic when the city bridge is under capacity.

Taupo Quay between Victoria and Drews Avenues carries some 6500 VPD with the section between Bates and Market some 3800 VPD. To add this number of vehicles to the Dublin Guyton or Ingestre areas is in my opinion, irresponsible. This is in the order of a 20% increase in the vehicle count in Dublin Street which is significant.

In all of the documentation supplied with the Plan Change information I have been unable to find a reference to the impact of the changes on the overall roading network.

Benefit Cost ratios are a common method of comparing the value of projects and are used by the funding agencies to set priorities.

This method can also be used to measure the disbenefit of a project or proposal.

Congestion, delay and anticipated crashes can all be assigned costs.

The proposal is a disbenefit to a significant number of people during weekdays for a small benefit to a lesser number of people on Saturdays and public functions.

It is likely that, under the proposed scheme, during weekdays, Taupo Quay will be empty except for a small number crossing from Ucol etc.

Road Hierarchy

The mix of pedestrians, vehicles and other forms of transport is a problem that faces all communities.

At one end of the scale is the small urban cul-de-sac where vehicle speeds can be low and the environment controlled by local activities such as children playing ball in the street.

At the other end is the Motorway or Freeway where vehicles dominate and pedestrians, stock and cyclists are prohibited. Conflict is avoided by grade separation.

All other roads are a compromise and the level of each activity dictates the road layout and use.

Wanganui has done well with creating a pedestrian environment in the Central City with Victoria Avenue. Other local streets have also been treated with speed hump and other traffic calming techniques.

Victoria Avenue was successful because it created a pedestrian environment in an area where pedestrian traffic up and down the street was high. Alternative parking close by was also provided.

What is also important is to maintain roads where the vehicle is more dominant e.g Arterial. To ignore the public's need to be able to drive efficiently and safely to their destinations will lead to frustration and crashes and is further detrimental to the environment

To encourage pedestrians and cyclists to reduce traffic volumes is an ideal. But for the foreseeable future the motor vehicle will be an important part of our lives.

The objective is to separate the various types of road activity as much as possible.

The pedestrian has a right to be able to responsibly cross a street without being run down but the motorist also has a right to be able to drive without fear of encountering an unexpected pedestrian.

Victoria Avenue was once an arterial route; this function is now provided by St Hill Street, Wilson Street and Bell Street, if this were not so then traffic would continue to use Victoria Avenue.

There is no such alternative to Taupo Quay.

The Roading Hierarchy within the District Plan establishes a network of Roads that attempt to meet the above requirements.

Roads are designed in keeping with status in both layout and strength.

Effective planning and control of the adjacent use should be an integral part of the overall plan.

It is not good planning to permit high pedestrian generators on Arterial roads e.g school. Conversely, high traffic generators on local streets eg supermarket.

In my opinion Wanganui does not have a good record of maintaining limited pedestrian access on to Arterial Roads the norm seems to be to allow the development then try and fix the resulting traffic problem.

Three examples of this are:

- The High School access on to London Street opposite the Splash Centre.
 - High School parking and vehicle movement should be on school ground with one controlled access onto Purnell Street.
- The request for a pedestrian crossing in Parsons Street.
 - o The location of the activity that gives rise to a request for a pedestrian crossing in Parsons Street should be questioned.
- The Ucol parking problems.
 - The development of the Ucol site was obviously going to generate the need for increased parking in the area and this should have been addressed before the development was allowed to proceed.

Changes to the Roading Hierarchy should only be considered as a change to the overall network and not in isolation in a particular area.

My Solution

Development of the Riverbank area is to be encouraged.

The Arterial status and function of Taupo Quay is retained.

Taupo Quay is set up so that it can be fully or partially closed when required.

This can be achieved in a variety of ways including permanently mounted gates illuminated signs etc.

The pedestrian count in Taupo Quay during week days is small and varied along the length of the street.

Unless there is a remarkable increase in Tourist Traffic which is unlikely then the week day pedestrian count across Taupo Quay will remain low.

Additional off street parking is required and would be more beneficial in encouraging development than setting Taupo Quay as a pedestrian environment will be.

Motoua Quay can be used as a servicing street for the river front developments and should be the pedestrian controlled environment.

Traffic improvements to the intersection with Taupo Quay next to the Riverboat centre would be desirable.

Unfortunately the access under the city bridge has been closed – this would have provided a link to the Marina and further parking.

I note there is a lack of suitable parking for caravans or vehicles with trailers near the Information Centre.

I am now retired but I spent most of my working life as a Municipal Engineer with the Wanganui District Council, Professional Engineering Services and Opus International Consultants. Much of that time has been involved with Traffic Engineering in Wanganui.

J L Ennis BE(Civil) FIPENZ.

Submission on Proposed Plan Change No 21: Wanganui District Plan Central City and Riverfront – Create Objectives, Policies and Methods, including new Central Edge Commercial Zone, Arts and Commerce Zone, and Riverfront Zone.

> TO: Wanganui District Council P O Box 637 Wanganui

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1	The specific provisions of the proposed plan change that my submission relates to: Z 20 - A-s a-d Commerce Zone R 236 - Noise
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2.	My/our submission is that:
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5.6.	(Please state in summary the nature of your submission. Clearly indicate whether you support or oppose the specific provisions or wish to have amendments made. Please give your reasons.) Use additional pages if more room is required. New seek the following decision: (Give precise details): **Preserved** **We do/do not** wish to be heard in support of this submission. If others make a similar submission I would/would not be prepared to consider presenting a joint case with them at any hearing. Address for service of person making submission:
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Note: Submissions close 5.00pm, Thursday, 21 July 2011.



Proposed Plan Change 21 Z20- Arts and Commerce Zone R236 Noise.

We are opposed to the increased sound emissions of 65dBA at All Times.

Reasons:

We want more people to live and work in this area, and we believe that this was what was stated by the Wanganui District Council in its original presentations.

By INCREASING the sound emissions allowed AT ALL TIMES, we believe this is not conducive to residential/apartment living. By restricting the level and hours of noise emissions would be a compromise between vibrancy and quality of lifestyle in this zone.

The present bylaws governing noise emissions in this are not enforced (as our tenants, a young family moved out after 6 months of complaining to the WDC Noise office, about excessive noise at unreasonable hours).

WDC want vibrancy in this zone. Abuse of alcohol and anti social behavour already exists in this zone, so increasing the noise emissions and allowable time will only add to this problem and not to the vibrancy.

The new plan says building owners are to soundproof their building/s. How to you soundproof let alone the cost, of an 1925 Heritage building, the only building of domestic scale in Drews Ave,(number 25) without destroying its heritage features of wooden doors windows that have hand drawn/decorative glass.

Andrew & Lynda Deighton

25 Drews Ave
Wanganui.

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AN amenament to Plan Change 20 and 21

My amendment recognises The right of every citizen to do what he or she wants to do with his orhor property. It recommends that every property owner should have that right. The effect of such legislation will be to treat every property as "Laissez faire" which means "let alone" and in principle to allowing Things to look after Themselves", to enable business to Thrive everywhere, which councils do Not Som to understand the ramifications of only by treating properties with "Laissey five rights may business thrive everywhere. This is my submission. Keith G. Cullimore (A.N.Z. 1.m) tatepayer) 73 Puriri Street, Wangame Phone 3448362 22 rd June, 2011.