Whanganui District Council Responses to

Te Whanaungatanga o Whanganui me Ngaa Rauru Kiitahi - Otamatea Plan Change Cultural Values Report

In the interests of recording clear and complete responses as requested in the Conclusion, the Council has repeated each clause from the above report in a table and aligned its responses as at 26 April 2018.

Whanganui me Ngaa Rauru Kiitahi feedback (received 7 June 2018) to the Council's responses have been incorporated in a new column. Feedback received on 15 June is included in blue. Additional Council comment following 15 June 2018 feedback, has been added in underlined orange.

Abbreviation of terms used:

Whanganui District Council
 Resource Management Act 1991 – Section 32
 Report prepared in accordance with S32 RMA
 'S32 Report

Cultural Impact Assessment Report CIA

• Recommended District Plan provisions presented to the Hearing Panel in December 2017 'PC46(R1)'

Post Hearing revisions to the District Plan provisions
 'PC46(R3)'

Interim Cultural Values Report (17 October 2017)

ICVR

• Te Whanaungatanga o Whanganui me Ngaa Rauru Kiitahi – Otamatea Plan Change Cultural Values Report (12 April 2018) CVR

Te Whanaungatanga o Whanganui me Ngaa Rauru Kiitahi – Otamatea Plan Change Cultural Values Report	WDC responses (at 26 April) to how issues are reflected in Plan Change 46 (updated at 21 June 2018)	Whanganui me Ngaa Rauru Kiitahi Response to WDC responses 7 and 15 June 2018
1. Introduction		
This Cultural Values Report is part of a suite of documents that have been produced by Whanganui me Ngaa Rauru Kiitahi to address the Otamatea Plan Change 46 proposed by Whanganui District Council. This document does not seek to duplicate the key points made in those documents, however we recommend that you refer to the key cultural impacts and concerns outlined in those documents. They also cover the relationship that the iwi have with their whenua and wai at the Otamatea site. These values are outlined for the dual purpose of informing the plan change, but also the subsequent consent application process that may occur as a result of the plan change. Furthermore, it is not a continuation of the previous Interim Cultural Values Report (ICVR) – rather it is a standalone document that builds upon the ICVR. This report focuses on key cultural values identified at a hui held on the 22 nd of March 2018; a hui convened to enable further input into the process for the Otamatea Plan Change.	Acknowledged and noted, that these documents as a whole inform the Plan Change process.	
Whanganui me Ngaa Rauru Kiitahi continue to oppose this plan change due to the sensitive nature of the whenua and wai at Otamatea as a result of its cultural importance, and due to the lack of meaningful early engagement on these matters by the Council. Whanganui me Ngaa Rauru Kiitahi have identified key changes that would need to occur if they were to consider supporting this application in this document. It is important to reinforce that, the relevant Hapū o Whanganui me Ngaa Rauru Kiitahi within the Plan Change area retain Mana Whenua in the plan change area although Whanganui me Ngaa Rauru Kiitahi support Ngā Hapū.	Acknowledged and noted	
Note: Ngā Hapū o Whanganui me Ngaa Rauru Kiitahi believe that no decision on a plan change should be made by a Panel until a high level and broad Cultural Impact Assessment of the full impacts of the Otamatea Plan Change has been	The Evaluation report required by S32 RMA ('S32 report') and Hearing report fulfil this requirement for RMA purposes.	What Whanganui me Ngaa Rauru Kiitahi were describing was a full CIA for the impacts of the Plan Change , not the

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considered. A CIA should cover and remedy the biological, ecological and environmental impacts identified. In this case, we have prepared a Cultural Values Report.	CIA for full impacts of site specific development proposals will not be completed until an actual development is proposed. Subdivision and resource consent applications are the method to assess each of these factors in detail for a specific proposal. It is not feasible to obtain such analysis at this time. The Plan Change as proposed will ensure the issues of concern are addressed at the appropriate point of development. The Plan Change has identified the key issues and has proposed mechanisms to ensure they are addressed in future in a comprehensive manner. If a proposed development cannot avoid adverse effects or they cannot be managed by conditions to achieve the objectives of the RMA the proposal would be declined.	developments themselves. For example, the Plan Change will facilitate a higher density of housing than is currently permitted on the site. A CIA would then determine what the cultural impact of that higher density would mean, for a worst-case scenario. This point is made to highlight the limitations around the process, even with the extension added after the hearing.
2. Heritage Alert Overlay The concept of a Heritage Alert Overlay for the Plan Change 46 area was not clear to Whanganui me Ngaa Rauru Kiitahi. We also observed some ambiguity in the description of the proposed Heritage Alert Overlay and in the policies and rules that accompany it. The proposed text for the introduction in Chapter 9 includes the following statement: 'The Heritage Alert Overlay will raise awareness for landowners and the community about the historic heritage of the wider Otamatea area.' It was not clear exactly how the Heritage Alert Overlay would raise awareness of the historic heritage of the wider Otamatea area or, even, of the area of the Structure Plan itself. While the proposed Plan Change 46 (R1) policy framework makes reference to cultural values and cultural impact assessment, the focus of the proposed rule framework is on archaeological items.	The latest revisions to the Plan provisions 'PC46(R3)' as currently proposed no longer proposes a Heritage Alert Overlay. The proposed Plan text and maps have been updated since 7 June 2018 to remove the Heritage Alert Overlay. This should avoid confusion. The significant redrafting of objectives, policies and rules in response to the submissions and further engagement since the Hearing, mean that there is now no difference between Plan provisions that apply within the proposed HAO and the remainder of the Structure Plan area. It will be clearer and simpler for all, to remove the Overlay, which was proposed when the focus of the Plan provisions, 'PC46(R1)' presented at the Hearing was on archaeological sites. Acknowledged that PC46(R1) focus was on	This is a confusing response. Upon reviewing Plan Change 46 (R2), the Heritage Alert Overlay still appears to be present, with the protection of cultural values nested under this mechanism. In any case, PC46 (R2) does clarify the purpose of the HAO, as intending to "recognise and provide for the relationship of Mana Whenua with waahi tuupuna". It does not effectively require developers to provide for physical reconnection with the land however – this is incredibly important.

Te Whanaungatanga o Whanganui me Ngaa Rauru Kiitahi - Otamatea Plan WDC responses (at 26 April) to how issues are Whanganui me Ngaa Rauru Kiitahi **Change Cultural Values Report** reflected in Plan Change 46 (updated at 21 June Response to WDC responses 7 and 15 2018) **June 2018** APPENIX 9 comprehensively in the revised text, PC46(R3), with The RMA definition of 'historic heritage' is much wider than archaeological explicit recognition and provision for issues associated sites and, importantly, includes cultural values and sites of significance to Māori Page 20: highlighted – 4th paragraph. with cultural values in the Otamatea West Area. This as well as the surroundings associated with those sites:through the development of public includes new objectives, policies and rules within the spaces such as walkways and green 'historic heritage— Plan and an expectation that developers will demonstrate spaces. NOTE: Detention ponds and (a) means those natural and physical resources that contribute to an consideration of relevant cultural values when designing roadways are infrastructure requirements understanding and appreciation of New Zealand's history and cultures. and constructing new residential development areas. not suitable for Mana Whenua to physically deriving from any of the following qualities: Cultural impact assessments will inform Council's connect. (i) archaeological: decisions on resource consent applications for land (ii) architectural: disturbance or subdivision on sites where wāhi tūpuna Page 26: (iii) i) cultural: are recorded or wāhi tapu discovered in future. 13.3.39. Provide for active public (iv) historic: Feedback to the S32 Evaluation report and policy is recreational purposes, including (v) scientific: cycle/pedestrian networks and green noted. Deletion of reference to active recreational (vi) technological: and purposes on is supported. A more generic reference is spaces. (b)) includes appropriate. (i) historic sites, structures, places, and areas; and (ii) archaeological sites; and (iii) ites of significance to Māori, including wāhi tapu; and (iv) surroundings associated with the natural and physical resources' The text of Plan Change 46 (R1) correctly references 'historic heritage'. Whilst that is the technically correct expression under the RMA, and the expression Good improvements. Acknowledged that the focus of PC46(R1) was on includes cultural heritage, it doesn't perhaps express the full breadth of values archaeological sites. This has been addressed 9.2.11 Recognise and provide for the held by tangata whenua for this particular part of the Whanganui district. There comprehensively in the revised text with a move away assessment skills of Kaumatua/Tangata will likely be waahi tuupuna and waahi tapu throughout the area of the from archaeological sites and firmly to cultural values and Whenua who are appropriately qualified in proposed Structure Plan. Tangata whenua also strongly value the water within cultural matters, on an equivalent basis to and around the Structure Plan area. These taonga are important in their own right but it is also the surroundings associated with these that hold great CIA are to be required explicitly. an 'appropriately qualified archaeologist' Assessment of development against the potential effects cultural value. These are expressions of cultural heritage. The evidence was helpful in clarifying that cultural heritage is something more than just on cultural values and wāhi tūpuna and any discovered archaeological sites. wāhi tapu sites is also to be explicitly required. In this respect, the focus of the Plan Change 46 (R1) rules on archaeological sites and archaeological assessment doesn't fully address the cultural heritage Feedback proposing objective 9.2.11 is noted, but not values of this area. The proposed rules for the Heritage Alert Overlay use the considered necessary in the Otamatea context, where archaeological authority process administered by Heritage New Zealand as a cultural expertise has not been questioned. trigger for consent status. This approach appears to devolve to a third party the

task of determining the RMA process to be followed by the Council and

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would do so on the basis of a potentially narrow criterion (solely archaeological value). This has the potential to reduce the broader scope of cultural heritage values to a discussion about the presence or absence of archaeological sites. The evidence we heard suggests that this would be an undesirable outcome. Also, the proposed rules place reliance on the opinion of a 'suitably qualified archaeologist'. It may be that an archaeologist is not well qualified to draw conclusions about impacts on cultural heritage.		
3. Cultural Values Framework Whanganui me Ngaa Rauru Kiitahi have identified a complex interconnected network of cultural values that must guide the plan change at Otamatea. These values will improve the plan change success, for the natural environment, for the social cohesiveness of the community and for the cultural connection that the lwi/Hapū have with Otamatea, an extremely sensitive puna (source) of whakapapa for the people of this land. The following section identifies these key values, defines these values from the perspectives of Whanganui me Ngaa Rauru Kiitahi and provides a narrative on how these should be reflected in the decisions of the Council and Environmental Commissioners regarding the Otamatea plan change. Some of these values are inherent in each other, and those that are most specific to this plan change have been identified.	Acknowledged	

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Te Kotahitan ga Whakapapa Whanganui Iwi Taketa Mana Whenua/M ana Wai Te Tiriti o		
3.1 Te Kotahitanga		
Kotahitanga is the unity of ourselves as lwi/Hapū with the lands and waters. This deep funadamental connection is defined by our whakapapa relationship, the knowledge of which has been passed down through the generations to support the responsibilities we have inherited to our lands and waters. It recognises that the physical and metaphysical are indivisable.		
3.1.1 Implementation of Te Kotahitanga in the Otamatea Plan Change The process of engagement on this plan change has been very challenging for the lwi/Hapū. It has devalued, alienated and further disconnected the whanau from their rangatiratanga, mana whenua and mana wai. Early engagement on any activity related to this plan change is required at all stages of development.	Acknowledged. The Council recognises the need to make (and is already making) significant changes to iwi engagement relating specifically to Plan Changes. Discussions with iwi representatives about how best to proceed will commence soon. Feedback is informative and noted.	Look forward to seeing this delivered in practice consistently. Ko Tā Whanganui Titiro/Whanganui Hapū/lwi World View: Outstanding Natural Landscapes Cultural Assessment Report:

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		Modes of engagement Not responding to a letter does not equate to having no issues with a Plan Change. Letters are not an effective communication tool to advise/consult with Hapū. Council needs to specifically ask representatives to take issues back to the Hapū for consideration, or go themselves onto the Pā/Marae. This is because we have a preference for kanohi ki te kanohi (face-to-face) dialogue. This needs to be acknowledged, respected and practised by Council.
3.1.1.1 Waahi Tapu and Waahi Tupuna The entirety of the Otamatea area (and beyond the structure plan boundaries) is considered a waahi tupuna. Iwi/Hapū view the area holistically and not merely as a collection of individual sites. Otamatea is considered extremely sensitive to Iwi/Hapū given the cultural significance and the oral history regarding its occupation. It should be noted that other significant sites and archaeological sites have been located nearby. Details of this sensitivity is outlined in the previous Iwi/Hapū reports. Iwi/Hapū have a high expectation that physical sites could be uncovered, therefore Iwi/Hapū require a strict management regime.	Noted. Council acknowledges that iwi/hapū view the wider Otamatea area as wāhi tūpuna. Plan change 46 is restricted to consideration of the Structure Plan area only. Heritage New Zealand manages protection of archaeological sites via the Archaeological Authority and Archaeological Discovery Protocol tools. Sites are mapped in the District Plan to raise awareness and further protect known and as-yet-unrecorded sites. Council intends, in the medium term, to commence collaborative processes to establish mutually appropriate provisions for wāhi tūpuna and any wāhi tapu in the Plan.	The point here is that the entire structure plan area is a waahi tuupuna – as evidenced by archaeological sites – and that the plan change area should be considered within the context of the wider area as an area of cultural significance. 9.2.11 Recognise and provide for the assessment skills of Kaumatua/Tangata Whenua who are appropriately qualified in cultural matters, on an equivalent basis to an 'appropriately qualified archaeologist'
Iwi/Hapū seek to co-develop a Waahi Tapu and Waahi Tupuna Protocol that will be required as part of the plan change	The Interim Cultural Values Report 'ICVR' identifies a hierarchy by defining wāhi tūpuna and wāhi tapu sites at Otamatea. This has been incorporated in the proposed PC46(R3) definitions and methods. A protocol could potentially add clarity to the interpretation of effects and ultimately assist	Some improvements here but still consider the development of a protocol would ensure informed decision-making about the plan change.

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	implementation. However, it is not considered necessary to finalise a protocol prior to confirming this Plan change, as the provisions to be inserted in the Plan via PC46(R3), have been informed by the ICVR and CVR as well as the other supporting information from mana whenua. PC46(R3) will establish a clear and inclusive policy and regulatory framework to ensure that adverse effects on cultural values are identified early, and steps put in place to avoid, remedy or mitigate such effects through consent processes.	
	Specifically, a CIA will be required for any land disturbance (including earthworks) on sites with recorded wāhi tūpuna or wāhi tapu. This will inform the Council in making its assessment on the appropriateness of a specific application to achieve sustainable management including recognising and providing for the relationship of Māori with their lands and other taonga and recognising and providing for the protection of historic heritage.	
	All works within the Otamatea West Structure Plan area will be required to proceed cautiously and where items are uncovered all work would stop. This would trigger a restricted discretionary consent process with the Council, an Authority process with Heritage NZ and the Archaeological Discovery Protocol would apply.	
	1. Objectives 9.2.9 and 9.2.10; 2. Policies 9.3.21 - 9.3.26; 3. Rules in 9.10 which will restrict land disturbance activities in the Structure Plan area; and 4. Amendments proposed to Rule 13.4.2(a) will ensure the cultural effects of land disturbance associated with subdivision will be considered at the time a subdivision application is assessed by the Council.	9.2.11 Recognise and provide for the assessment skills of Kaumatua/Tangata Whenua who are appropriately qualified i cultural matters, on an equivalent basis to an 'appropriately qualified archaeologist'

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lwi/Hapū will develop a clear hierarchy of sites and specific set back procedures for sites of differing sensitivities. Some sites will need to be appropriately demarcated with the guidance of lwi/Hapū. This protocol will also outline the expected procedures in the probable situation where koiwi or other artifacts are found.	Feedback on Policy 4.3.9 is noted. Cultural values are included within the wider RMA term historic heritage. Feedback on Policy 9.3.25(d) and the S32AA report is noted. Reporting by appropriate experts is the key criteria and the policy provides for this, as does the S32AA report. The Council encourages mana whenua to develop a hierarchy of sites and a set of protocols and procedures. This will greatly assist liaison with land owners seeking to develop sites in the Otamatea West Structure Plan area, as well as assist the Council to be better informed. Council currently relies on the Archaeological Discovery Protocol for accidental discovery. If iwi/hapū develop a local protocol as indicated, Council planners would work collaboratively with mana whenua to review and refine application of existing RMA mechanisms. This would ensure recognition and provision for the protection of historic heritage from subdivision use and development which may be inconsistent with declared cultural values, including consideration of how such values could be taken into account in a mutually appropriate way.	4.3.9 outcomes for the protection of historic heritage and cultural values. Page 7 (S32AA Evaluation Report 5th paragraph): Subdivision and land disturbance will require consent and a Tangata Whenua cultural impact assessment will assist Council 9.3.25. Council may require a cultural impact assessment be prepared by a suitably experienced Tangata Whenua expert 9.2.11 Recognise and provide for the assessment skills of Kaumatua/Tangata Whenua who are appropriately qualified in cultural matters, on an equivalent basis to an 'appropriately qualified archaeologist'
lwi/Hapū recognise there is potential for remains to reveal themselves by natural processes, which may at times be initiated or assisted by earthworks. As part of this protocol, lwi/Hapū expect cultural monitors will be resourced by the developers to monitor the site and earthworks.	Monitoring of resource consent conditions is conducted by Council. Feedback is noted. Disturbance or discovery of archaeological items or physical wāhi tūpuna or wāhi taapu are regulated by the Heritage New Zealand Pouhere Taonga Act 2014. This legislation is controlled and enforced by Heritage New Zealand.	This appears evasive. There is scope under the RMA to include conditions in consents for cultural monitors to ensure the recognition and provision of the relationship of Maori and their culture and traditions with their ancestral lands,

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	General monitoring of sites beyond the requirements of consent conditions will not be a requirement established by PC46(R3).	
	mana whenua may choose, separate to this Plan change process, to develop a protocol to assist liaison with, and clarity for, future landowners and developers at Otamatea West.	

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3.2 Mana Whenua Mana Whenua refers to our Tupuna rights to ensure that we uphold our responsibilities to sustain the health and wellbeing in the identified area. It refers to the mana inherent in the natural environment and the mana of Tangata Whenua and the intertwinement of the two to coalesce in a specific area. Ngā Hapū o Whanganui me Ngaa Rauru Kiitahi hold Mana Whenua and Mana Wai with the Otamatea area.		
3.2.1 Implementation of Mana Whenua in the Otamatea Plan Change 3.2.1.1 Reserve Land Due to the confiscation of these lands from Iwi/Hapū in the 1840s, there has been a significant impact on the relationship between the Iwi/Hapū and their taonga tuku iho. One of the ways in which this impact can be mitigated is or the requirement of reserve lands being set aside in the plan change, focusing on a percentage of the total developed area.	This RMA process does not have jurisdiction over this matter, nor does the Council have responsibility, to address land confiscation. Such issues are to be pursued with the Crown. PC46(R3) encourages opportunities for physical reconnection with this ancestral land, specifically in: 1. Objective 9.2.9; 2. Policies 9.3.21 and 9.3.25; 3. Rules in 9.10 will require consideration of whether measures are taken to recognise and provide for section 6 RMA matters. Feedback on Policy 13.3.39 is partially supported. Narrowing of the definition of 'recreational purposes' of any reserve is unnecessary. Passive recreation would be just as appropriate at Otamatea West. Reference to 'active' is deleted. Reserve areas within Otamatea West will involve green space and not all such reserve areas will be recreational, so may create confusion to amend policy to specify in this way.	The point of this is that Council must consider the context within which the Plan Change is taking place, and, ensure they both do not facilitate potential further alienation of Mana Whenua from the land WHILST recognising and providing for the relationship of Maaori with the area. We aim for meaningful solutions to the reality of the situation, whereby a physical connection and space for Mana Whenua is catered for, in the same way that parks and open spaces cater for the rest of the community. Given the particular cultural significance of this site, it is not unreasonable for areas to be put aside to directly facilitate cultural reconnection. 13.3.39. Provide for active public recreational purposes, including cycle/pedestrian networks and green spaces.
We suggest 20% to be seen as a reserve contribution as a requirement of the Council's development contribution.	Development contributions are beyond the jurisdiction of the RMA. This is a Local Government Act 2002 process to manage costs of growth and not part of this PC46 process.	What mechanisms are available under the plan change process to deliver open space and reserves?

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This 20% will include a percentage to be set aside for infrastructure purposes.	PC46(R3) sets up a strong policy framework against which future development will be assessed, in response to robust proposals form hapū to achieve that. Open space will be delivered for various reasons including providing opportunities for physical reconnection to ancestral lands, infrastructure requirements and to achieve residential amenity outcomes. These purposes will likely have a degree of overlap. Details of design and location are necessarily indicative only at this Plan change stage. Roughly 23% (but more than 20%) of the land within the Structure Plan area is proposed to be set aside for open	13.3.39. Provide for active public recreational purposes, including cycle/pedestrian networks and green spaces. APPENIX 9 Page 20: highlighted – 4 th paragraphthrough the development of public spaces such as walkways and green spaces. NOTE: Detention ponds and roadways are infrastructure requirements not suitable for Mana Whenua to physically connect
	space and infrastructure purposes, at the completion of residential development of the area. At least 10% of the subject land, is identified for open space type reserves and 13% of the subject land for infrastructure such as roads, attenuation ponds and footpaths. These facilities are indicated within PC46(R3) and have already been carried through into the Council's Development Contributions Policy to ensure growth is funded by all development in the Structure Plan area.	There is still no guarantee here of spaces being available with the explicit purpose of facilitating cultural reconnection – we suggest these be incorporated into the structure change.
This area should be held in title by the Hapū for the purposes of reconnecting the lwi/Hapū with their traditional lands. These areas should be maintained by council, and enabled to be developed in a way that supports the presence, Mana Whenua and Mana Wai of Whanganui me Ngaa Rauru Kiitahi. These communal spaces should be designed to remember the importance of the history of the area to lwi/Hapū. These areas should be non-rateable in recognition of the raupatu that occured in this area.	The RMA Plan Change process does not alter land ownership. The process of vesting land via a subdivision is regulated by the RMA. Land can only be vested in either the Crown or the Council via the subdivision consent process. Other mechanisms exist to address the potential for hapū ownership and these could be pursued by mana whenua with the Crown and/ or Council, however these are beyond the Council's RMA functions. PC46(R3) encourages co-design and co-development with mana whenua, of open space areas including landscaping and pathways around the stormwater attenuation ponds and the open space reserve proposed	Advice accepted. We would request that these areas, as spaces created to provide for Maori relationship to the land, be governed by tikanga Maaori in the first instance – the tikanga would be decided by Mana Whenua. 13.3.39. Provide for active public recreational purposes, including cycle/pedestrian networks and green spaces. APPENIX 9

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We encourage use of local people to build and source materials, including training opportunities as part of the focus for the development of the site subsequent to a potential plan change. This supports our further advancing our socio-economic aspirations, but also provides a well needed injection into the local economy as a whole.	on the Bristol land to be planted to achieve stormwater management objectives. Developers are encouraged to liaise with mana whenua, specifically by proposed Policy 9.3.21, to looks for ways to incorporate local culture and traditions into the urban landscape. The detailed design and specification of materials is largely beyond the scope of PC46. There are certainly options to achieve the outcomes sought via discussions with developers. PC46(R3), at proposed Policy 9.3.21, encourages subdivision proposals to recognise and provide for the relationship of mana whenua with this area. This policy also encourages early liaison between developers and mana whenua about such matters, as a logical method to adhere to the policy requirements of the Plan. Comments are noted.	Page 20: highlighted – 4th paragraphthrough the development of public spaces such as walkways and green spaces. NOTE: Detention ponds and roadways are infrastructure requirements not suitable for Mana Whenua to physically connect. Noted. Ko Tā Whanganui Titiro/Whanganui Hapū/lwi World View: Outstanding Natural Landscapes Cultural Assessment Report: Holistic worldview Our lwi viewpoint is holistic. This cultural assessment means that planners need to be flexible and willing to work beyond the requirements of the RMA. An example of this is that one of the cultural measures for the health of the Whanganui River is the health of the people of the Awa (and vice versa). Normally, planners would look at the ecology of the Awa and let the District Health Board consider the health of the people. We see things differently based on Whanganui Kawa and Tikanga.
During the construction phases, lwi/Hapū will need to have firm commitment, through consent conditions, that requires how lwi/Hapū and developers will work together to monitor the values identified in this document. During the project growth, lwi/Hapū must be resourced as part of the council monitoring team to	The RMA charges the Council with monitoring compliance with all conditions imposed on resource consents. This is not defined prior to conditions being imposed and cannot be confirmed as part of PC46.	Noted

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ensure that the commitments made in the plan change and in consenting are carried out each and every day of the consent period.	In the event that cultural effects are confirmed and to be managed by conditions of consent, then such conditions would usually be framed to be specific, measurable, achievable, relevant and time bound. This puts the onus on the consent holder to demonstrate compliance. For this reason, Council monitoring is generally undertaken by Council officers in an audit role.	
	However, consent holders may benefit from obtaining advice from Mana whenua about how to achieve compliance with such conditions.	
	Costs associated with any liaison and monitoring additional to technical reports to inform consent assessment, will be a matter for parties involved to agree.	
There should also be regular reporting, regular meetings, and cultural and	Noted.	Noted
environmental spot monitoring.	The RMA charges the Council with the function to monitor compliance with conditions imposed on resource consents. This is not defined prior to conditions being imposed and cannot be confirmed as part of PC46.	Page 7: Subdivision and land disturbance will require consent and a Tangata Whenua cultural impact assessment will assist Council
	In the event that cultural effects are confirmed and to be managed by conditions of consent, then it may be appropriate to include an expert representative of mana whenua in the monitoring of such conditions.	9.3.25. Council may require a cultural impact assessment be prepared by a suitably experienced Tangata Whenua expert
	The RMA charges regional councils with the function to monitor and report more generally on the state of the environment. Methods such as cultural and environmental spot monitoring could be discussed with the regional council.	Ko Tā Whanganui Titiro/Whanganui Hapū/lwi World View: Outstanding Natural Landscapes Cultural Assessment Report:
	Meetings as required for each development proposal will include the relevant parties and this may include mana whenua.	Holistic worldview Our lwi viewpoint is holistic. This cultural assessment means that planners need to be flexible and willing to work beyond the requirements of the RMA. An example of

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		this is that one of the cultural measures for the health of the Whanganui River is the health of the people of the Awa (and vice versa). Normally, planners would look at the ecology of the Awa and let the District Health Board consider the health of the people.
		We see things differently based on Whanganui Kawa and Tikanga.
3.3 Mana Wai Mana Wai refers to our Tupuna rights to ensure we uphold our responsibilities to sustain the health and wellbeing in the identified water catchment. It refers to the mana inherent in the natural environment and the mana of Tangata Whenua and the intertwinement of the two to coalesce in a specific area. Ngā Hapū o Whanganui me Ngaa Rauru Kiitahi hold Mana Whenua and Mana Wai over the Otamatea area.		
 3.3.1 1 Implementation of Mana Wai in the Otamatea Plan Change We seek the following considerations below to be integrated in the structure plan report. To protect and restore the Mouri of all water. 	The feedback is appreciated and the concern expressed is acknowledged. Council has no intent to define or coopt cultural values or terms, but a desire to obtain clarity and understanding of terms. This is necessary and routine within a statutory framework.	An inappropriate response: This is rude and insulting and who are you to define our words. Considering you still do not understand the Mouri of all water. Especially the Mouri under the whenua.
	Mouri is defined in the Māoridictionary.com as: '(noun) life principle, vital essence, special nature, a material symbol of a life principle, source of emotions - the essential quality and vitality of a being or entity. Also used for a physical object, individual, ecosystem or social group in which this essence is located.' Known water sources in the Otamatea West Structure Plan area are those that flow intermittently through the land and pond for variable periods after significant rain	The CVR identifies the need for an ongoing protection of Mouri in the area. This is a CVR, not a CIA. Therefore values are identified in the first instance at a broad level, while impacts would come with a more in depth CIA. Furthermore, requiring the identification of "an effect on Mouri" appears contradictory to the previous view that a CIA is not necessary at this level. Council does not appear to have the expertise to determine effects on Mouri,

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	events. This will continue to occur following land development.	and therefore cannot state if an effect will be less than minor.
	Stormwater runoff from roads will be channelled to ponding areas and pollutants managed as required to meet best practice standards. Any adverse effects on water quality and mouri of this water are likely to be less than minor and not significant in this context. The details of exactly how this will be achieved, is routinely determined as part of the detailed design phase of a development and assessed by the Council via the subdivision consent application process. Water quality in the wider area may be enhanced rather than diminished, due to establishment of compatible plantings in existing natural ponding areas. This could act to filter pollutants and reduce excessive stormwater flows.	Ko Tā Whanganui Titiro/Whanganui Hapū/Iwi World View: Outstanding Natural Landscapes Cultural Assessment Report: Holistic worldview Our Iwi viewpoint is holistic. This cultural assessment means that planners need to be flexible and willing to work beyond the requirements of the RMA. An example of this is that one of the cultural measures for the health of the Whanganui River is the health of the people of the Awa (and vice versa). Normally, planners would look at the ecology of the Awa and let the District Health Board consider the health of the people. We see things differently based on Whanganui Kawa and Tikanga.
To require land disposal for human effluent and contaminants.	The Council's Engineering Document 2016 (Appendix I of the District Plan) requires that wastewater be disposed of to the reticulated network in the Residential Zone, as indicated in the Otamatea West Structure Plan report. A request to dispose of waste to land, is beyond the scope of Plan Change 46, and contrary to the Council's current infrastructure management regime. A Plan change is the not the mechanism to review such regimes. This matter could be pursued with the Council beyond this Plan Change process.	Noted
To require monitoring of all discharges be undertaken on a regular basis and all information, including an independent analysis of	Discharge monitoring for wastewater is a function of Horizons Regional Council, who have not identified any concern in this regard with proposed PC46.	Noted

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	monitoring results, be made available to Whanganui me Ngaa Rauru Kiitahi.	No discharges to land or water other than those permitted by the One Plan are anticipated. Refer Rule 14-18.	
		Details regarding management of stormwater, wastewater and water infrastructure are indicated in the Otamatea West Structure Plan report and meet current best practice.	
•	To encourage Management Plans for all discharge activities that detail the procedure for containing spills and including plans for extraordinary events.	Beyond the Council's jurisdiction. Management plans for discharge activities are controlled by the Horizons Regional Council.	We believe that where Whanganui District Council is the infrastructure provider/manager, it undertakes a level of self-monitoring. While this is outside the scope of the plan change it is still worth noting.
•	To require re-vegetation with locally sourced indigenous plants for all disturbed areas. Re- vegetation should be monitored by an assessment of the vegetative cover at one growing season after establishment and again at three seasons from establishment.	Landscaping around attenuation ponds will be considered in detail at the time of any subdivision consent application. PC46(R3) encourages the Council and developers to liaise with mana whenua representatives to co-develop, co-design or at the very least have genuine input into completing planting plans.	This should be a matter that discretion is restricted to.
		The Council supports use of eco-sourced indigenous species, provided any planting is friendly/compatible with underground infrastructure. Note that NZS4404:2010 Section 7 –Landscaping provides guidance on this issue, as does the Council's Tree Policy.	
		Landscape maintenance requirements will be addressed within consent conditions as required.	

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٠	To require groundwater monitoring for all discharges to land.	This is beyond the scope of PC46. Discharge activities are controlled by the Horizons Regional Council.	We believe that where Whanganui District Council is the infrastructure provider/manager, it undertakes a level of self-monitoring if its activities are linked.
•	To require that resource consent applicants seek only the amount of water actually required for the purpose specified in the application in relation to potential urban development enabled by the plan change.	These matters are beyond the scope of PC46. Water take activities are controlled by the Horizons Regional Council.	Unsure of this view. Ko Tā Whanganui Titiro/Whanganui Hapū/Iwi World View: Outstanding Natural Landscapes Cultural Assessment Report: Holistic worldview Our Iwi viewpoint is holistic. This cultural assessment means that planners need to be flexible and willing to work beyond the requirements of the RMA. An example of this is that one of the cultural measures for the health of the Whanganui River is the health of the people of the Awa (and vice versa). Normally, planners would look at the ecology of the Awa and let the District Health Board consider the health of the people. We see things differently based on Whanganui Kawa and Tikanga.
•	To require that all water takes are metered and reported on, and information be made available upon request to Whanganui me Ngaa Rauru Kiitahi.	Water will be provided via the urban reticulated water network. Limitations and levels of service are a matter determined via the Local Government Act, and not within	
٠	To require that developers that use a greater volume of water during the set-up construction phase be reviewed after five years to determine actual ongoing needs.	the jurisdiction of this RMA Plan change process.	
٠	To understand and give effect to mitigations that reflect the impact of climate change on the water use and wastewater systems before consenting of the specific dwellings are approved.	Design criteria for three-water infrastructure including network reticulation, takes account of climate change. Section 6 of the RMA requires climate change be recognised and provided for. This has been addressed by the Council prior to initiating this Plan Change. Namely, design criteria has been established for the wider development reported in the Otamatea West Structure Plan report prepared by Opus Consultants Ltd in 2017. This report built on the extensive wastewater and stormwater infrastructure network modelling of system capacity completed by GHD Consultants Ltd in 2012.	
		It is not necessary to require a climate change implications assessment for each dwelling, as this work was completed as part of the process to design the infrastructure network to accommodate all the proposed development over the next 50 years.	

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3.4 Te Reo Te Reo Maori is inextricably linked to the relationship between tangata whenua and their lands. It enables a deeper sense of identity and place and, as a national language of this whenua, must be reflected in the plan change. 3.4.1 Implementation of Te Reo in the Otamatea Plan Change	The final decision on such matters rests with Council, as the likely owner of such infrastructure and facilities.	This response from council does not provide any commitments or certainty.
Naming of Hapū areas are a critical component of the plan change. In deciding on the naming of the streets and any areas within the plan change, Hapū expect the right to decide as Mana Whenua. Hapū look forward to this being integrated into any potential plan change. Signage used in the development area is to be written dually in Te Reo and English.	However, PC46(R3) encourages reflection of cultural heritage and telling of local stories. This could, in liaison with landowners, potentially include design of signposting, naming of streets and public spaces. Decisions about language on signage could potentially be supported, provided that this is not constrained for regulatory signage by any other legislation. These are details that will be confirmed as part of subdivision consent applications, in liaison with land owners and developers. Feedback noted and discussed at Section 8.1.18 of the S42A officers report to the Hearing Panel.	Tā Te Ture: Legal Context Due to differing interpretations of Te Tiriti o Waitangi, the Waitangi Tribunal applies a set of principles based on what Te Tiriti o Waitangi stood for, which have been adopted into law. The main principles are: Reciprocity: The partnership is a reciprocal one. Tāngata whenua ceded to the Crown kāwanatanga of the country in return for a guarantee that Tino Rangatiratanga (full authority) over their land, people and taonga would be protected. Autonomy: The Crown guaranteed to protect Tāngata Whenua autonomy. Active protection: The Crown's duty to protect Tāngata Whenua rights and interests is not merely passive, but extends to active protection and full consultation.

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3.5 Whanau Ora		
Whanau Ora is a holistic concept includes matters of housing, education, health and well-being, economic independence and social cohesiveness. This value speaks to the importance of the wellbeing of our people and the wider community. The plan change, if it were to go ahead, ensures the concept of Whanau Ora needs are considered to help create places that address the social and cultural aspirations of lwi/Hapū.	All land within PC46 is private land. PC46 does not restrict or control who may purchase sites or develop land.	
3.5.1 Housing		Noted
Housing and particularly affordable housing are matters that are of concern to the lwi/Hapū. They seek a first right of refusal to buy houses that will be developed subsequent to a possible plan change. lwi/Hapū recognise that this is an issue that must be enabled through the developer themselves, however feel it is an important value for the plan change decision makers to consider.	This is beyond the jurisdiction of the Council and PC46. It is acknowledged that mana whenua have noted that the land is privately owned and that this is a matter for negotiation with the owners of such land.	
Will this plan change start to address social inequity by creating a space for all of the community? Or will it be focused on one sector who can already afford to buy homes in Whanganui? Iwi/Hapū will seek feedback on this matter to have a better understanding on the focus of the development and its preferred	Otamatea is one of several potential areas for future residential development, and is intended to contribute to meeting projected residential demand for Whanganui out to 2065.	This process does not appear to attempt to address social inequity
demographic.	PC46 responds to perceived demand for residential development in this area and landowners who are interested in such development. It does not preclude or target any specific demographic.	
Iwi/Hapū require the plan change zoning decisions to enable appropriate density housing to reduce the environmental and subsequent infrastructure impact on our whenua and wai.	The density threshold proposed is '800 square metres or more land per dwelling'. This is a lower density than other residential zoned areas in Whanganui, due to wider limitations of the existing reticulated urban services to accommodate development. Any development proposed at a higher density would be assessed against the Plan objectives.	Noted

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Rau Hoskings of Design Tribe in Auckland and the Maori Architecture Collective have completed clear building guidelines for urban design that clearly articulate our sustainability aspirations in design.	Noted. PC46(R3) is generally consistent with the design outcomes sought.	We are not asking for a return to a pre- 1840s landscape. We are asking for innovative design and architecture that harks back to that landscape and embodies
As well as identifying and mitigating adverse impacts, lwi/Hapū has recognised significant opportunities for the plan change to positively enhance cultural values. lwi/Hapū will need to play an important role in incorporating cultural values and concepts into the proposed subsequent development design.	Noted. The Council will liaise early and encourage landowners and developers to also liaise with iwi at the earliest opportunity.	and is inspired by its uniqueness. We believe it can be within the scope of a plan to set that designs are not inconsistent with certain values and policies.
Iwi/Hapū stress the importance of the plan change recognising and celebrating the cultural significance of the plan change area to Iwi/Hapū. Iwi/Hapū expect that this could be achieved by incorporating cultural values into the proposed development design.	PC46(R3) acknowledges the importance of the area to mana whenua and proposes objectives, policies and rules to ensure that cultural values and heritage are reflected in the area going forward and that opportunities to reconnect with this land are facilitated.	- Effectively, in these sections, we are asking for the implementation of the guiding considerations of the New Zealand Urban Design Protocol (which Whanganui District Council is a signatory to), with the integration of the specific cultural and
In order to give effect to this, lwi/Hapū seek that an adequate budget be assigned for the incorporation of cultural elements, including design motifs, lighting design, sculptural elements or artworks. Where possible, the use of Tangata Whenua colours, symbols and building materials are requested, as well as traditional place names. Te Aranga Principles (http://www.aucklanddesignmanual.co.nz/design-thinking/maori-design/te_aranga_principles) and other processes should be incorporated into the plan change to ensure that these values are properly acknowledged and reflected through the plan change and development proposals.	Such details are beyond PC46, although developers are encouraged to consider and demonstrate how cultural values and heritage will be recognised and provided for within their development site. Where such elements are within the public realm, the Council supports collaboration with mana whenua on matters of design, particularly in relation to open space design elements. However ongoing maintenance and Council budget limitations, may constrain options for variation from standard street lighting or other standard features.	environmental context of the Otamatea area. Council's response seems to be more hands off, leaving the overall direction of the urban design profile in this area up to individual decisions/conditions on each consent application. We are concerned that this does not provide a guarantee that our relationship with the area is provided for. It has the potential to be a missed opportunity.
3.6 Kaitiakitanga Iwi/Hapū know that there is a deep kinship between humans and the natural world. All life is connected. The physical and metaphysical are indivisible. People are not superior to the natural order; they are part of it. Like some other indigenous cultures, Iwi/Hapū see humans as part of the web or fabric of life. To understand the world, one must understand the relationships between different parts of the web. Kaitiakitanga is a vehicle for rediscovering		

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and applying these responsibilities. The values and solutions outlined in the Mana Whenua and Mana Wai sections naturally apply in this section also.		
3.6.1 Implementation of Kaitiakitanga in the Otamatea Plan Change When looking at what the plan change will enable, it will be essential to create a space that embodies and leads in this core value of kaitiakitanga. lwi/Hapū want to see the plan change, if it were to go ahead, support developments that have clear aesthetics to fit the landscape. In particular, lwi/Hapū seeks architecture design and landscape design that reinvigorates the original feel and energy before the land confiscations in the 1840s. This can be achieved through building guidelines co-designed by lwi/Hapū and the Council.	PC46(R3) will encourage development that incorporates local culture and traditions into the urban landscape. Design of dwellings on privately owned residential sites is permitted by the District Plan and will be determined by each landowner, in accordance with the health and safety requirements of the NZ Building Code which is contained in regulations under the Building Act 2004. In relation to landscape form, the District Plan at Chapter	As above Ko Tā Whanganui Titiro/Whanganui Hapū/lwi World View: Outstanding Natural Landscapes Cultural Assessment Report: Holistic worldview
	13 and Appendix I (WDC Engineering Document 2016) seek to minimise earthworks and encourage retention of natural landforms where possible. These regulations apply regardless of whether PC46 is adopted.	Our lwi viewpoint is holistic. This cultural assessment means that planners need to be flexible and willing to work beyond the requirements of the RMA. An example of
The plan change decision must also be influenced by the opportunity to be groundbreaking and meet sustainability of the environment – preference should be given to developers who can give effect to kaitiakitanga outcomes. These kaitiakitanga outcomes can be set by lwi/Hapū and worked through with developers in the future as to how these can be implemented in the design. For example this includes the use of sustainable building materials and design for	PC46(R3) proposes new Policy 9.3.21 to encourage developers to liaise with mana whenua, to identify appropriate ways to incorporate local culture and traditions into the urban landscape. Matters raised by the CVR are all potential methods that could form part of discussions with developers at the	this is that one of the cultural measures for the health of the Whanganui River is the health of the people of the Awa (and vice versa). Normally, planners would look at the ecology of the Awa and let the District Health Board consider the health of the people.
energy efficiency, which lwi/Hapū believe is essential in the creation of any greenfields development.	detailed design and subdivision consent application phases.	We see things differently based on Whanganui Kawa and Tikanga.
	The District Plan does not prescribe design and materials for dwellings, where a range of material and energy options are available and meet current Building Code standards for health and safety. Such matters are beyond the scope of this Plan Change.	
3.6.1.1 Earthworks One of the effects of a change in zone could be increased earthworks increasing	No waterways are anticipated to be affected by this Plan Change.	Noted APPENDIX 9
sediment discharge into surrounding waterways.	Each application for subdivision consent involving land disturbance will need to consider any potential amenity	Page 7: Subdivision and land disturbance will require consent and a Tangata

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These impacts are clearly unknown at the moment due to this being at the plan change phase. However, in anticipation of likely increased impacts, lwi/Hapū recommends the implementation of robust sediment controls, to reduce the risk of sediment from any subsequent development from entering nearby waterways.	effects caused by dust and identify how such effects will be addressed. Sediment impacting on waterways is controlled by the Horizons Regional Council and beyond the scope of this	Whenua cultural impact assessment will assist Council 9.3.25. Council may require a cultural impact assessment be prepared by a
lwi/Hapū will be part of the ongoing construction planning, monitoring and implementation of measures to reduce sediment discharge.	Plan Change.	suitably experienced Tangata Whenua expert
3.6.1.2 Stormwater	Noted and agreed.	Noted
The principles and suggestions under the Mana Wai section of this report identifies the management of storm water as being high priority for lwi/Hapū. lwi/Hapū have identified the need to ensure that appropriate storm water systems are in place to prevent environmental degradation in and around any planned developments caused by increased storm water runoff.		
These measures will seek to ensure that the Mouri of the water is not further degraded. It is expected that the plan change will guide design that provides for the collection and treatment of storm water from all new and some existing roads	Stormwater attenuation design will be confirmed by the Council as compliant with the Engineering Document 2016 (Appendix I of the Plan).	Noted
and other hard surfaces in the area.	There are options available to ensure stormwater can be managed as a permitted activity as set out in the One Plan.	
	If the thresholds identified in Rule 14-18 of the One Plan are exceeded then a Horizons Regional Council consent process will be triggered.	
3.6.1.3 Vegetation	Potential for this in open space reserve areas and	This response from council does not
lwi/Hapū requires indigenous re-vegetation with locally eco-sourced species for all disturbed areas. Revegetation should be monitored by an assessment of the	possibly if landowners are agreeable on privately owned land.	provide any commitments or certainty.
vegetative cover at one growing season after establishment and again at three seasons from establishment.	Such details can be canvassed and considered in a mutually appropriate way as part of specific subdivision consent applications processes.	

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3.6.1.4 Subdivision To encourage a holistic planning approach to subdivisions between the developers and the Council, the plan change should encourage consents related to the subdivision to be sought at the same time.	Council might like to encourage this approach, but cannot control how applicants choose to seek approval. Staging of development and consenting processes is common due to significant resourcing and cost factors involved.	Acknowledged, we are only seeking a commitment from council to encourage such behaviour, not a commitment from them to require it.
3.7 Atua-tanga The value of Atua-tanga is recognition of the agency of the elements to act of their own accord, as well as the futility of trying to control nature. Our outlook is to work with the natural processes of the world as opposed to trying to control or act against them.	Noted. The concerns are acknowledged. It is not Council's intention to speak for tangata whenua including 'how or what will provide for tangata whenua values'. Quality urban design principles on which the District Plan is based also seek to work with natural landforms as far as possible. PC46(R3) will provide opportunities for tangata whenua raise to awareness of the cultural significance and history of the area, and assist affected landowners and potentially the wider community to engage with mana whenua in a mutually appropriate way. Development of the area with a stronger focus and recognition of cultural values, will also raise awareness in time.	The Council needs to be careful about speaking to how and what will provide for Tangata Whenua values. APPENDIX 9 Page 7: Subdivision and land disturbance will require consent and a Tangata Whenua cultural impact assessment will assist Council 9.3.25. Council may require a cultural impact assessment be prepared by a suitably experienced Tangata Whenua expert
The Rangatiratanga and Kaitiakitanga of Whanganui me Ngaa Rauru Kiitahi, which existed well before Te Tiriti, is enduring. The introduction of Te Tiriti o Waitangi was a way in which this Mana Whenua and Mana Wai was further enforced. This plan change should provide for, protect, recognise and uphold Te Tiriti o Waitangi.	Section 8 of RMA requires the principles of the Treaty be taken into account when managing use and development. This has occurred and is recorded in the Officers S42A Report to the Hearing Panel.	Questionable effectiveness given the initial challenges with Council process. Ko Tā Whanganui Titiro/Whanganui Hapū/lwi World View: Outstanding Natural Landscapes Cultural Assessment Report: Modes of engagement Not responding to a letter does not equate to having no issues with a Plan Change. Letters are not an effective communication tool to advise/consult with Hapū. Council needs to specifically ask representatives to take issues back to the Hapū for

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		consideration, or go themselves onto the Pā/Marae. This is because we have a preference for kanohi ki te kanohi (face-to-face) dialogue. This needs to be acknowledged, respected and practised by Council.
		Specific Hapū engagement
		Hapū have indicated that they wish to be specifically engaged in relation to activities within their rohe, rather than just consultation with the lwi body at large. This will allow for the Voice of the Hapū to be heard clearly and the values and effects to be considered at the source.
4.1 Implementation of Te Tiriti o Waitangi in the Otamatea Plan Change		Tā Te Ture: Legal Context
The Treaty settlement process involves negotiations between lwi and the Crown relating to historic (pre-1992) breaches of the Te Tiriti o Waitangi by the Crown. The Treaty settlement process provides important context to the plan change. The statutory acknowledgements by the Crown to lwi should be reviewed and given effect to.	Acknowledged in Officers S42A Report.	Due to differing interpretations of Te Tiriti o Waitangi, the Waitangi Tribunal applies a set of principles based on what Te Tiriti o Waitangi stood for, which have been adopted into law. The main principles are:
		Reciprocity: The partnership is a reciprocal one. Tāngata whenua ceded to the Crown kāwanatanga of the country in return for a guarantee that Tino Rangatiratanga (full authority) over their land, people and taonga would be protected.
		Autonomy: The Crown guaranteed to protect Tangata Whenua autonomy.
		Active protection: The Crown's duty to protect Tāngata Whenua rights and

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		interests is not merely passive, but extends to active protection and full consultation.
It is the view of lwi/Hapū that the process of this plan change has not reflected the intentions of the deeds of settlement. In fact it has felt for lwi/Hapū that this process to date has created further grievance. The plan change and the subsequent resource consent applications that will result from the plan change should reflect much earlier engagement, adequate resourcing for lwi to engage on these matters effectively and a far more open relationship to build the meaning and understanding enabled by the deeds.	Acknowledged and the Council Planning team are committed to early and regular engagement for future Plan change processes via a yet to be co-developed engagement process.	We require meaningful and mutually respectful engagement and look forward to taking part in this co-developed process.
Whanganui me Ngaa Rauru Kiitahi, inclusive of all relevant lwi and Hapū require recognition as being affected parties and require that all consents that occur because of this plan change are sent to all affected tangata whenua parties (not just those that are notified). Whanganui me Ngaa Rauru Kiitahi further requires that the plan change reflects this status and encourages pre-consultation with lwi and Hapū before lodgement of any consent application with Council.	Noted and clearly provides a platform for ongoing discussion and relationship development between Council and mana whenua. An assessment of affected parties will be made for each application received in relation to PC46. It is noted that Whanganui me Ngaa Rauru Kiitahi consider they are potentially affected either collectively or individually. It will be necessary to confirm a potential adverse effect specific to each development site. For example, a subdivision application in accordance with the Plan regulation, on land where no cultural or archaeological sites are recorded will not automatically require notification or written approval. The Council will notify parties it confirms are potentially affected for each consent application as required by the RMA to pro-actively reflect, on a case by case basis, the enhancement of the positive relationship development between Council and iwi	We have already stated that the entire Otamatea Plan Change area is Waahi Tuupuna, and therefore of significant interest to Mana Whenua. While we understand that the given example demonstrates a lack of physical effect on the land, we cannot encourage denying Mana Whenua affected party status in some circumstances on this kind of hypothetical. We would need to decide on a case by case basis. This is about the process of letting Council know what affects us and how, and the acknowledgement of Mana Whenua as the cultural experts of the area. 9.2.11 Recognise and provide for the assessment skills of Kaumatua/Tangata Whenua who are appropriately qualified in cultural matters, on an equivalent basis to an 'appropriately qualified

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Whanganui me Ngaa Rauru Kiitahi support the Council making consent applications under this plan change restricted discretionary.	Noted	
However the restricted discretionary classification should extend to all aspects of potential land development in an area, including subdivision and land use, inclusive of earthworks and land disturbance activities. We also request that subdivision and land use consents for the same development be treated together to ensure all potential effects are considered. Mana Whenua request the following additions and amendments to the matters to which Council should restrict its discretion to:	Where specific cultural values are not identified as affected, there is no justification provided for further restricting use of private land for a full range of permitted residential activities. No evidence has been presented as to why it is necessary to restrict all aspects of land development, especially where this does not involve land disturbance.	CVR identifies cultural values that apply to the entire Otamatea Plan Change area, and are therefore applicable in all circumstances.
i. Whether written approval has been obtained from Whanganui me Ngaa Rauru Kiitaahi, inclusive of all relevant Hapū;	Reference to Whanganui me Ngaa Rauru Kiitahi as mana whenua in the District Plan can be supported, in relation to Otamatea West structure plan area. Written approval from relevant hapū should not also be necessary, as the RMA refers to iwi authorities. Revisions proposed to Appendix 9 are noted. The reference in Appendix 9 is clearly to iwi authorities and it is expected that information to and inclusion of hapū lies within the responsibilities of iwi authorities to deliver to hapū. It is notable that ngā hapū whānui would be the constituents of an iwi authority.	To clarify understanding of Te Ao Maaori, hapuu hold mana whenua over an area, not iwi, and are considered affected parties regardless. Iwi entities, however, will need to be consulted under the RMA also and have other concerns that may need to be considered, however, they may also, in many cases, defer to hapuu. Whanganui me Ngaa Rauru Kiitahi in this instance does not refer to the particular working party working on the Otamatea Plan Change, but to the relationship both iwi have with the area and each other. It is not a name but the same as saying "Whanganui and Ngaa Rauru Kiitahi". APPENDIX 9 Page 9: Iwi authority whom claim Mana Whenua and whose rohe includes the subject area is Te Rūnanga o Tūpoho and ngā Hapu o Whanganui me Nga Rauru Kiitahi.

Te Whanaungatanga o Whanganui me Ngaa Rauru Kiitahi – Otamatea Plan Change Cultural Values Report	WDC responses (at 26 April) to how issues are reflected in Plan Change 46 (updated at 21 June 2018)	Whanganui me Ngaa Rauru Kiitahi Response to WDC responses 7 and 15 June 2018
 Measures taken to recognise and provide for the relationship of Mana Whenua and their culture and traditions with their ancestral lands, water, sites, Waahi Tapu, and other taonga; 	Supported	
iii. Whether a cultural impact assessment has been completed for the specific development site, with substantial consultation from Mana Whenua (Whanganui me Ngaa Rauru Kiitahi, inclusive of all relevant Hapū) and whether this cultural impact assessment confirms the activity will not adversely affect cultural values associated with the area.	On reflection, the consent process itself does not need to assess whether a CIA has been received, and this will also be reflected in written approvals obtained from mana whenua or not. Rather it will be important to consider whether any adverse cultural impacts are identified and whether methods recommended in a CIA are proposed to be implemented by the application, and if not what are the reasons.	Cultural impacts and methods for avoiding/remedying/mitigating are identified by Mana Whenua. Whether Mana Whenua have been engaged and in what capacity. It is important that cultural expertise is recognised. Mana Whenua are the group to identify cultural impacts and if they have not contributed, then the assessment must be questionable.
Further to this, where there are decisions needed that require a hearings panel, lwi/Hapū seek the opportunity to have a commissioner or panel member that has clear skills in tikanga Maori and will be nominated by the lwi/Hapū as long as they have no conflict of interests.	The Council acknowledges the benefit of such expertise being included on Panels where relevant to a specific Plan change. It is a delegation of a Council function, to a person or group who are accredited for that task. Consideration of the range of skills and expertise relevant to each case will be part of that delegation process. Input from mana whenua prior to appointment of a panel membership, may be something that is considered as part of developing a Mana Whakahono a Rohe. Council has ensured that knowledge and expertise in tikanga Māori are available to inform the Hearing Panel recommendations for PC46.	This response from council does not provide any commitments or certainty.
4.3 Ruruku Whakatupua, the Whanganui River Deed of Settlement Ruruku Whakatupua, the Whanganui River Deed of Settlement, provides for the full and final settlement of all historical Treaty of Waitangi claims of Whanganui lwi in relation to the Whanganui River which arise from Crown acts or omissions before 21 September 1992.	Acknowledged	

Te Whanaungatanga o Whanganui me Ngaa Rauru Kiitahi – Otamatea Plan Change Cultural Values Report	WDC responses (at 26 April) to how issues are reflected in Plan Change 46 (updated at 21 June 2018)	Whanganui me Ngaa Rauru Kiitahi Response to WDC responses 7 and 15 June 2018
The Deed of Settlement has two parts and comprises two documents:		
Ruruku Whakatupua – Te Mana o Te Awa Tupua		
Ruruku Whakatupua – Te Mana o Te Iwi o Whanganui.		
Ruruku Whakatupua – Te Mana o Te Awa Tupua is primarily directed towards the establishment of a new legal framework (Te Pā Auroa nā Te Awa Tupua) for the Whanganui catchment that is centred on the legal recognition of the Whanganui River from the mountains to the sea, incorporating its tributaries and all its physical and metaphysical elements, as an indivisible and living whole – Te Awa Tupua.		
Ruruku Whakatupua – Te Mana o Te Iwi o Whanganui is primarily directed towards Whanganui Iwi and the recognition and further development of the relationship between Whanganui Iwi and the Whanganui River through both cultural and financial redress.		

Te Whanaungatanga o Whanganui me Ngaa Rauru Kiitahi – Otamatea Plan Change Cultural Values Report	WDC responses (at 26 April) to how issues are reflected in Plan Change 46 (updated at 21 June 2018)	Whanganui me Ngaa Rauru Kiitahi Response to WDC responses 7 and 15 June 2018
4.4 Ngaa Rauru Kiitahi Treaty Settlement	Acknowledged	
"mai te rangi ki te whenua,		
mai uta ki tai,		
ko nga mea katoa e tapu ana,		
Ngaa Rauru Kiitahi ki a mau, ki a ita."		
Ngaa Rauru Kiitahi Deed of Settlement, Pg 17.		
The Ngaa Rauru Kiitahi Treaty Settlement is recognised via the Ngaa Rauru Kiitahi Claims Settlement Act 2005 and the Ngaa Rauru Kiitahi Deed of Settlement dated 27 November 2003. The purpose of the Ngaa Rauru Kiitahi settlement act is to record the acknowledgements and apology given by the Crown to Ngaa Rauru Kiitahi in the Deed of Settlement. This act also provides for the transfer of settlement assets agreed in the 2003 Deed of Settlement, finalises Ngaa Rauru Kiitahi historical Treaty of Waitangi claims and describes the statutory acknowledgement areas within the Ngaa Rauru Kiitahi rohe.		
5 Conclusion	Noted	Noted
It is expected that much closer relationships with the Council and the developers will be established as a result of these documents and the engagement between the lwi/Hapu and staff.	Responses are summarised in this document and implemented via the proposed PC46(R3) Plan provisions.	
lwi/Hapū seeks a full response to how these issues are reflected in the plan change and then clear feedback on how this will be integrated in consenting if the plan change would go ahead despite the opposition of the lwi/Hapū.		
6 Contact Details		
Whanganui me Ngaa Rauru Kiitahi were represented in this instance by the following entities: Te Runanga o Tupoho PO Box 62, Whanganui 4540		
(021) 115 125 Te Kaahui o Rauru 14 Fookes St, Waverley (06) 346 5707 Whanganui Land Settlement Negotiation Trust Tupoho House, 249 Victoria Ave, Whanganui (06) 281 3137		

Te Whanaungatanga o Whanganui me Ngaa Rauru Kiitahi – Otamatea Plan	WDC responses (at 26 April) to how issues are	Whanganui me Ngaa Rauru Kiitahi
Change Cultural Values Report	reflected in Plan Change 46 (updated at 21 June	Response to WDC responses 7 and 15
	2018)	June 2018

LATE ADDITIONS TO AMENDMENTS

Otamatea Plan Change 46 – Draft for Submitter Feedback – 15 June 2018

- 1. In all circumstances, unless referring to legislation, replace 'Maor' with 'Tangata Whenua'. Supported except where reference is in relation to RMA provisions.
- 2. Capital 'H' for Hapū and 'l' for lwi throughout. Supported where reference is to specific groups rather than as general reference.

Appendix 4:

Page 15

- 1. Interim Cultural Values Report October 2017 prepared by Raukura Waitai and Te Kaahui o Rauru. Amendment made
- 2. Te Whanaungatanga o Whanganui me Ngā Rauru 12 April 2018 was prepared by Te Rūnanga o Tūpoho, Whanganui Land Settlement Negotiation Trust and Ngā Rauru Kijtahi Amendment made except that the report authors are those recorded on the report cover page 'created by Whanganui me Ngā Rauru'.

Page 17 – addition

1. 9.2.11 Recognise and provide for the assessment skills of Kaumatua/Tangata Whenua who are appropriately qualified in cultural matters, on an equivalent basis to an 'appropriately qualified archaeologist' Not supported for reasons discussed in table above.

Appendix 9:

Page 6 highlighted – last paragraph.

- 1. Whanganui me Ngā Rauru Kiitahi have requested that the cultural values as outlined in the Interim Cultural Values Report October 2017 by Raukura Waitai and Te Kaahui o Rauru be recognised and protected. Not supported as this phrase is a reference to the Plan change submitters as recorded on the submission forms.
- 2. This is confirmed in the Te Whanaungatanga o Whanganui me Ngā Rauru report prepared by Te Rūnanga o Tūpoho, Whanganui Land Settlement Negotiation Trust and Ngā Rauru Kiitahi. Amendment made except as referred to in response to Item 2 above.
- 3. Page 7 highlighted 3rd paragraph. ... including Te Rūnanga o Tūpoho who submitted in support in theory of this Plan Change and subsequently withdrew their support. Amendment made
- 4. Page 7 highlighted 5th paragraph. Subdivision and land disturbance will require consent and a Tangata Whenua cultural impact assessment will assist Council... Amendment made
- 5. Page 8 highlighted last paragraph. ... servicing residential development in this area are continuing and engagement with Tangata Whenua will be pursued. Not considered the appropriate location for such an addition as the discussion is about infrastructure specifically. It is covered earlier on Page 7 in new policies.
- 6. Page 9 highlighted last paragraph. Iwi authority whom claim Mana Whenua and whose rohe includes the subject area is Te Rūnanga o Tūpoho and ngā Hapū o Whanganui me Nga Rauru Kiitahi. Not supported for reasons discussed in table above
- 7. Page 20 highlighted 2nd paragraph. A Te Whanaungatanga o Whanganui me Ngā Rauru report was completed and presented to Council on 12 April. <u>Amendment generally supported.</u>
- 8. Page 20 highlighted 4th paragraph. .through the development of public spaces such as walkways and green space. NOTE: Detention ponds and roadways are infrastructure requirements not suitable for Mana Whenua to physically connect. <u>Not supported for reasons discussed in table above.</u>
- 9. Page 25 highlighted 4.3.9 ... outcomes for the protection of historic heritage and cultural values. Not supported for reasons discussed in table above.
- 10. Page 26 highlighted 13.3.39. provide for active recreational purposes, including cycle/pedestrian networks and green space. Amendment partly supported word 'active' is deleted.
- 11. Page 29 highlighted 9.3.25. Council may require a cultural impact assessment be prepared by a suitably experienced Tangata Whenua expert Not supported for reasons discussed in table above.