

IN THE MATTER

of the Sale and Supply of Alcohol Act 2012

AND

IN THE MATTER

of an application **by Shepherds Pantry Limited** for a renewal of an Off-licence pursuant to section 127 of the Sale and Supply of Alcohol Act 2012, in respect of the premises situated at 77 Moana Street, Whanganui and known as "Four Square Whanganui East".

BEFORE THE WHANGANUI DISTRICT LICENSING COMMITTEE

The application for renewal of Off-licence was publicly advertised on the 2 and 19 February 2026 with no objections received. No matters of opposition were raised under section 128 and 129 reports; therefore, the matter was considered by the Whanganui District Licensing Commissioner on the papers contained in the full file provided by the secretary in accordance with the provisions of s.202 (1) and 191(2) of the Sale and Supply of Alcohol Act 2012.

Commissioner: Stuart Hylton

RESERVED DECISION OF THE WHANGANUI DISTRICT LICENSING COMMITTEE

Application

(1) The premises at 77 Moana Street, Whanganui are currently operating as an Off-licence 'Grocery Store' (036/OFF/001/2025.1) and this application is to renew the licence. This is the first renewal of this licence although the premises are a long-standing licensed grocery store.

(2) The application to renew was made on 13 February 2026 on the prescribed form. The application seeks to renew with the same existing conditions (although the alcohol display area is amended). The general nature of the business will continue to be that of a 'Grocery Store Style Off-licence'.

(3) The inspectors report contained a thorough examination of the applicant's status as a grocery store within the definitions contained within section 33 of the Act and Regulation 12 of the Sale and Supply of Alcohol Regulations 2013 (including evidence provided by the applicant's accountants to show principal activity by way of sales revenue from food products).

I accept the inspector's analysis and agree with the inspector's conclusion that the premises is a grocery store commonly recognized throughout New Zealand and therefore constitutes a premises for which Off-licences may be issued in terms of s. 32 of the Act.

- (4) The complete file that I received included –
- The application
 - Floor plan showing single alcohol display area
 - Sales revenue notice from applicants accountant
 - Draft renewal advertisement
 - Fire evacuation scheme declaration from owner
 - Permission letter from owner
 - Photos from interior of shop taken by the inspector
 - Reports from Police, Medical Officer of Health and Inspector

Decision Making

(5) In considering this application for renewal of Off-Licence the District licensing Committee (here in after referred to as; the Committee) had regard to the criteria specified under s. 131 of the Act.

(6) The Committee must also have regard to the stores' display and promotion of alcohol and set a condition in relation to 'single alcohol area/s' in accordance with s. 112 of the Act. That section is copied for clarity:

s. 112 Compulsory conditions relating to display and promotion of alcohol in single area in supermarkets and grocery stores

(1)The purpose of this section and [sections 113](#) and [114](#) is to limit (so far as is reasonably practicable) the exposure of shoppers in supermarkets and grocery stores to displays and promotions of alcohol, and advertisements for alcohol.

(2)The licensing authority or licensing committee concerned must ensure that, when it issues or renews an off-licence for premises that are a supermarket or grocery store, it imposes on the licence a condition describing one area within the premises as a permitted area for the display and promotion of alcohol.

(3)On the renewal of an off-licence for premises that are a supermarket or grocery store, any single-area condition imposed when the licence was issued (or was last renewed) expires.

(4)Subsection (3) is subject to [section 115\(4\)](#).

(7) Sections 113 to 115 go on to further describe the requirements when determining 'single alcohol area/s'.

(8) The purpose of a single alcohol area under the Act is to limit (so far as is reasonably practicable) the exposure of shoppers in supermarkets and grocery stores to displays and promotions of alcohol.

(9) The application contained the following information to assist the Committee to make its decision on the s.112 matter:

- A copy of an updated premise floor plan indicating a revised single alcohol area.
- The Inspectors report which detailed the minor change to display, including proposed benefits of the change. The Inspector reports that the varied single alcohol area as marked on the revised plan, complies with the s. 112 to 114 requirements and that *"the current position of the single alcohol area has reduced the exposure to the public"*.

(10) The Committee in considering this application made a site visit to the premises in question. The premises are a relatively small sized grocery store within a simple box type construction with five relatively short and compact aisles catering for a convenience-shopping trip. The store is quite cramped with narrow short aisles and a front counter that is adjacent to the front entrance of the shop.

(11) The location of the Single Alcohol Area is within display units on the far side of the store in the furthest aisle away from the store entrance and exit. The display is not large or unnecessarily extravagant and blends in reasonably well with other refrigerated dairy displays.

(12) This area, in my view, is outside –

- the most direct pedestrian route between the entrance to the premises and the general point of sale.
- the most direct pedestrian route between the main body of the premises and the general point of sale.

This is a requirement of s.113 (5)(b).

(13) Being a small store, no positioning of the Alcohol Display is going to be well hidden from general users. The reporting agencies have all enquired into the application, offered no opposition to the revised Single Alcohol Area or the substantive licence. Therefore, on balance based on the information supplied within the complete file and my site inspection, I am of the opinion that the proposed Single Alcohol Area as shown on the revised floor plan and currently in use, is compliant with s. 112 – 115 requirements.

Sections 105/131 Analyses:

(14) the object of this Act:

Both the Inspector and Medical Officer of Health inquired into the application seeking evidence that the object of the Act will be complied with under this licence. It is noted that the premise has not come to the notice of the authorities in an adverse way during the renewal period. The applicant's Host Responsibility Policy, if followed correctly, should ensure that the object of the act is complied with.

(15) the suitability of the applicant:

The applicant is a private company. The applicant supplied seven names of certified managers to be employed on the premises, which is seen as suitable for this type of licensed premise. Past inspections of the premises including conversations with the licensee have resulted in the Inspector concluding the applicant has at all times operated this premises in a professional and responsible manner and is aware of their responsibilities under the Act.

The inspector and reporting agencies do not challenge suitability of the applicant and neither do I.

(16) any relevant local alcohol policy:

No local policy is currently in place.

(17) the days on which and the hours during which the applicant proposes to sell alcohol:

Applicant has applied for the existing hours:

Monday to Sunday 7.00am to 8.00 pm.

These hours are within the national trading hours and same as the hours contained in the current licence. These are considered fit for purpose and have operated without incident in the past.

(18) the design and layout of any proposed premises:

No CPTED assessment received with the application but as it's an existing licence with no issues reported I see no issue with design and layout. Single Alcohol Area layout is discussed earlier in this report. The licensed premises are more precisely identified as outlined in the plan date stamped as received by Whanganui District Council on 12 February 2026.

(19) whether (in its opinion) the amenity and good order of the locality would be likely to be reduced, to more than a minor extent, by the effects of the issue of the licence:

I accept the inspector's assessment that there have been no complaints about nuisance type offences in the area in the past and that if managed well this should continue.

(20) whether the applicant has appropriate systems, staff, and training to comply with the law:

The applicant has nominated seven managers of varied experience and skills. The inspector notes the applicant maintains appropriate levels of staff training and performance.

Reporting Agencies

(21) The following reports were received under section 103/129 of the Act.

(22) **Police** – No opposition.

(23) **Medical Officer of Health** - Report received on 30 April 2026, of no opposition.

(24) **Licensing Inspector**

Full report dated 1 April 2026. The inspector provided, amongst other things, her assessment of the application in relation to the Act. She also assessed the application against s105 criteria. This assessment has been referred to in this report.

The inspector concluded that the application is complete and will likely meet the criteria for renewal on the conditions presently attached to the licence, with addition of a single area condition as requested and currently in use.

Committee's Decision and Reason

(25) Based on the evidence provided to me within the complete file, lack of opposition from the relevant agencies, my site inspection and my assessment above, I conclude that the application generally meets the s. 105/131 criteria under the Act to be granted renewal of an Off-licence to **by Shepherds Pantry Limited** for the premise situated at 77 Moana Street, Whanganui, to be known as '**Four Square Whanganui East**'.

(26) Accordingly, the application is **approved** for renewal for three years subject to the conditions outlined in the Inspectors report.

Dated at Whanganui District this 1st day of May 2026.

Signed



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Stuart Hylton
Whanganui District Licensing Commissioner

